# CITY OF STURGIS, MICHIGAN FINANCIAL REPORT WITH SUPPLEMENTAL INFORMATION SEPTEMBER 30, 2016

# TABLE OF CONTENTS

	<b>PAGE</b>
Independent Auditor's Report	1–3
Management's Discussion and Analysis	4–13
Basic Financial Statements	
Government-Wide Financial Statements:	
Statement of Net Position	14
Statement of Activities	15
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	16
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	17
Statement of Revenue, Expenditures, and Changes in Fund Balance	18
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	19
Proprietary Funds:	
Statement of Net Position	20–21
Statement of Revenue, Expenses, and Changes in Net Position	22
Statement of Cash Flows	23–24

# TABLE OF CONTENTS

(Continued)

<u>_1</u>	PAGE
Basic Financial Statements - Continued	
Fund Financial Statements - Continued	
Fiduciary Funds:	
Statement of Fiduciary Net Position	25
Statement of Changes in Fiduciary Net Position	26
Component Unit Financial Statements	
Statement of Net Position	27
Statement of Activities	28
Notes to Financial Statements	29–73
Required Supplemental Information	
Budgetary Comparison Schedule:	
General Fund	74
Major Street Fund	75
Local Street Fund	76
Municipal Street Fund	77
Municipal Street/Sidewalk Improvement Fund	78
Capital Projects Fund	79
Public Improvement Grant Fund	80
Employee Retirement System	
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios (GASB 67)	81
Schedules of Net Pension Liability (Asset), Investment Returns, and Employer Contributions (GASB 67)	82
Post-Employment Healthcare Benefits Schedule of Funding Progress and Employer Contribution (GASB 45)	83

# TABLE OF CONTENTS

# (Continued)

Other Supplemental Information	<u>PAGE</u>
Non-Major Governmental Funds	
Combining Balance Sheet	84
Combining Statement of Revenue, Expenditures, and Changes in Fund Balance	85
Non-Major Special Revenue Funds	
Combining Balance Sheet	86
Combining Statement of Revenue, Expenditures, and Changes in Fund Balance	87
Internal Service Funds	
Combining Statement of Net Position	88
Combining Statement of Revenue, Expenses, and Changes in Net Position	89
Combining Statement of Cash Flows	90–91
COMPONENT UNIT FUNDS	
Downtown Development Authority Balance Sheet	92
Reconciliation of the Balance Sheet to the Statement of Net Position	92
Statement of Revenues, Expenditures, and Changes in Fund Balance	93
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of the Governmental Fund	
to the Statement of Activities	93
Brownfield Redevelopment Authority Balance Sheet	94
Reconciliation of the Balance Sheet to the Statement of Net Position	94
Statement of Revenues, Expenditures, and Changes in Fund Balance	95
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of the Governmental Fund	73
to the Statement of Activities	95

# TABLE OF CONTENTS

# (Continued)

	<u>PAGE</u>
Other Supplemental Information - Continued	
Local Development Finance Authority	
Balance Sheet	96
Reconciliation of the Balance Sheet to the Statement	
of Net Position	96
Statement of Revenues, Expenditures, and Changes in	
Fund Balance	97
Reconciliation of the Statement of Revenues, Expenditures,	
and Changes in Fund Balance of the Governmental Fund	
to the Statement of Activities	97
Building Authority	
Balance Sheet	98
Reconciliation of the Balance Sheet to the Statement	
of Net Position	98
Statement of Revenues, Expenditures, and Changes in	
Fund Balance	99
Reconciliation of the Statement of Revenues, Expenditures,	
and Changes in Fund Balance of the Governmental Fund	
to the Statement of Activities	99
Independent Auditor's Report on Internal Control Over Financial	
Reporting and on Compliance and Other Matters Based on an	
Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	100–101



Norman & Paulsen, P.C. Certified Public Accountants

127 W. Chicago Road Sturgis, MI 49091 269.651.3228 Fax 269.651.5146

123 N. Main Street Three Rivers, MI 49093 269.273.8641 Fax 269.278.8252

Bruce S. A. Gosling, CPA, CVA Michael R. Wilson, CPA Ricky L. Strawser, CPA

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Commission City of Sturgis, Michigan

#### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Sturgis, Michigan, as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### City of Sturgis

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Sturgis as of September 30, 2016, and the respective changes in financial position, and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, budgetary comparison information, and the pension and other postemployment benefits information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Sturgis' basic financial statements. The additional supplementary information, as identified in the table of contents are presented for the purpose of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.



#### City of Sturgis

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 30, 2017, on our consideration of the City of Sturgis' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Sturgis' internal control over financial reporting and compliance.

Naman : Paulou P.C.

March 30, 2017



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the City of Sturgis financial performance provides an overview of the City's financial activities for the fiscal year ended September 30, 2016. Please read it in conjunction with the City's financial statements.

#### **Financial Highlights**

The City's overall financial position increased by \$1,899,392 during the fiscal year ended September 30, 2016, which represents a 2.5 percent increase in net position from \$75,090,130 at the beginning of the year to \$76,989,522 at the end of the year. Included in the City's total net position are the Electric Utility Fund. The Electric Utility's net position increased by \$604,834 to \$37,078,582.

The City's Governmental Funds reflected a total fund balance at September 30, 2016 of \$8,570,220, which was a decrease of \$210,051 from the prior year end. This decrease was primarily the result of budgeted capital outlay expenditures of \$614,318.

The City's General Fund reflected a total fund balance at September 30, 2016 of \$3,215,895, which was a decrease of \$1,728 from the prior year end.

The City's Municipal Street Fund reflected a total fund balance at September 30, 2016 of \$1,779,473 which was an increase of \$858,966 from the prior year end and included an operating transfer from the Capital Projects Fund of \$1,000,000.

The City's Municipal Street/Sidewalk Improvement Fund reflected a total fund balance at September 30, 2016 of \$387,959 which was a decrease of \$64,357 from the prior year end and included voter approved property tax revenue of \$670,800.

The City levied a general operating millage of 10.0285 compared to a maximum allowable millage of 11.8894 per \$1,000 of taxable valuation.

State revenue sharing amounted to \$976,911 which was a \$806 decrease. This is down by \$331,050 or 25% from a 2001 high of \$1,307,961.

The Net Position of the Pension Trust Fund increased by \$1,809,513 or 6% of beginning net position of \$31,587,166. This was the result of a net appreciation in the fair value of investments of \$2,203,257.

The Net Position of the Other Post Employment Benefit Trust Fund increased by \$1,460,605 or 39% of beginning net position of \$3,760,062. This was the result of employer contributions and a net appreciation in the fair value of investments of \$495,991.

The total Governmental Fund expenditures for the year ended September 30, 2016, amounted to \$11,793,244, of which \$4,191,037 (36 percent) was for public safety, \$2,861,201 (24 percent) was for public works, \$1,589,989 (13 percent) was for recreation and cultural, \$742,974 (6 percent) was for community and economic development, \$614,318 (5 percent) was for capital outlay, and \$1,575,446 (13 percent) was for general government.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Using This Annual Report**

This annual report consists of a series of financial statements. The statement of net position and the statement of activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. This longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year, and whether the taxpayers have funded the full cost of providing government services.

The Fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the City's operations in more detail than the government-wide financial statements by providing information about the City's most significant funds. The fiduciary fund statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

#### The City as a Whole

The following table shows, in a condensed format, the net position as of the current year end and compared to the prior year end under the modified accrual basis of accounting:

(dollars presented in thousands)	Governmental Funds			_	Enterprise Funds				
	2016			2015	2016		2015		
Assets	\$	12,324	\$	13,403	\$	70,009	\$	71,230	
Liabilities		3,754		4,623		15,691		17,501	
Fund Equity Invested in capital assets, net of related debt		-		-		33,537		30,764	
Retained Earnings Restricted Unreserved		- -		- -		1,017 19,764		1,012 21,953	
Fund Balances Reserved Unreserved		1,877 6,693		1,751 7,029		- -		- -	
Total Fund Equity	\$	8,570	\$	8,780	<u>\$</u>	54,318	<u>\$</u>	53,729	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The City's governmental fund equity decreased by 2.4 percent or \$210,051 from a year ago. In contrast the prior years governmental fund equity decreased by 13 percent or \$1,323,075.

The City's enterprise fund equity increased by 2.6 percent or \$1,394,065 from a year ago. In contrast the prior years enterprise fund equity increased by 4.1 percent or \$2,113,981.

The following table shows, in a condensed format, the net position of the current date as required by GASB 34 stated under the full accrual basis.

(dollars presented in thousands)

		nmental ivities	Busines Activ	• 1
	2016	2015	2016	2015
Current and other assets Capital assets	\$ 15,596 17,088	\$ 16,199 16,125	\$ 24,790 45,219	\$ 27,122 44,108
Total assets	32,684	32,324	70,009	71,230
Long-term debt outstanding Other liabilities	1,411 8,602	989 8,553	11,682 4,009	13,344 4,157
Total liabilities	10,013	9,542	15,691	17,501
Net position Invested in capital assets,	15.656	15.106	22.525	20.74
net of related debt	15,676	15,136	33,537	30,764
Restricted	1,815	1,703	1,017	1,012
Unrestricted	5,181	5,943	19,764	21,953
Total net position	<u>\$ 22,672</u>	\$ 22,782	<u>\$ 54,318</u>	\$ 53,729

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The following table shows the changes of the net position during the current year as compared to the prior year, under the modified accrual basis of accounting:

(dollars presented in thousands)

` 1		Governmental Funds			Enterprise Funds			
		2016		2015	2	2016		2015
Revenue								
Property taxes	\$	3,590	\$	3,623	\$	-	\$	-
In lieu of taxes		2,544		2,387		-		-
Special assessments		-		-		-		-
Licenses and permits		215		208		-		-
Grants		977		1,091		904		1,453
State shared revenues		1,792		1,744		-		-
Charges for services		1,189		1,403		30,644		29,753
Fines and forfeits		24		32		-		-
Investment income		193		246		45		71
Administrative reim.		951		932		-		-
Other		346		437		829		770
Debt proceeds		_		-		-		_
Transfers		(240)		(80)		240		80
Total revenue		11,583		12,023		32,662		32,127
Program expenses								
General government		1,633		1,580		-		-
Public safety		4,191		4,290		-		-
Public works		2,861		4,618		-		-
Recreation and								
culture		1,590		1,607		-		-
Community development		743		896		-		-
Health and welfare		64		70		-		-
Capital outlay		614		188		-		-
Debt service		97		97		-		-
Electric system		-		-		21,764		21,376
Sewer system		-		-		2,487		1,835
Water system		-		-		845		834
Other		_		-		-		29
In lieu of taxes		_		-		2,536		2,383
Depreciation		_		-		3,261		3,124
Interest expense						375		432
Total expenses		11,793		13,346		31,268		30,013
Excess (Deficiency)	<u>\$</u>	(210)	\$	(1,323)	<u>\$</u>	1,394	\$	2,114

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The following table shows, in a condensed format, the changes in net position as of the current date as required by GASB 34 stated under the full accrual basis of accounting.

(dollars presented in thousands)

(		nmental vities	Business Activ	
	2016	2015	2016	2015
Revenues				
Program revenues				
Charges for services	\$ 2,205	\$ 2,355	\$ 31,010	\$ 30,104
Operating grants and				
contributions	1,692	1,906	925	119
Capital grants and				
contributions	619	933	-	1,334
General revenues				
Property taxes	3,591	3,623	-	-
State shared revenues	1,002	978	-	-
Unrestricted investment				
earnings	200	255	45	71
Miscellaneous	295	586	443	419
Payments in lieu of taxes	2,544	2,387	-	-
Transfers	(240)	(80)	240	80
Total revenues	11,909	12,943	32,662	32,127
Expenses				
General government	2,468	2,470	-	-
Public safety	4,029	3,959	-	-
Public works	2,264	2,299	-	-
Recreation and cultural	1,786	1,798	-	-
Community development	743	896	-	-
Unallocated	64	70	-	-
Interest on long-term debt	49	50	-	-
Electric system	-	-	25,874	25,372
Sewer system	-	-	4,068	3,320
Water system	-	-	1,326	1,292
Other		<del>-</del>		29
Total expenses	11,403	11,542	31,268	30,013
Change in net position	<u>\$ 505</u>	<u>\$ 1,401</u>	<u>\$ 1,394</u>	<u>\$ 2,114</u>

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Governmental Activities**

For the year ended September 30, 2016, the net position of governmental activities increased by \$505,327 or 2.3 percent of beginning net position. The majority of this increase will be used for 2017 street projects.

#### **Business-Type Activities**

For the year ended September 30, 2016, the net position of business-type activities increased by \$1,394,065 or 2.6 percent of beginning net position. This increase was comprised of the following by specific activity:

		Increase (Decrease)					
		2016	2015				
Electric system	\$	604,834	\$ 337,824				
Sewer system		475,028	1,516,539				
Water system		314,203	287,703				
Other			(28,085)				
Total	<u>\$</u>	1,394,065	<u>\$ 2,113,981</u>				

The Electric system's increase in net position of \$604,834 is up from the prior year increase of \$337,824 as the prior year was lower than expected due to prior year true-up cost charges from the purchased power supplier.

The Sewer system's increase in net position of \$475,028 is down from the prior year increase of \$1,516,539 primarily due to the prior year increase including capital contributions of \$1,334,645. The City continues to increase utility rates in an attempt to improve the Sewer system's net position.

The Water system's increase in net assets of \$314,203 is similar to the prior year increase of \$287,703. The City continues to increase utility rates in an attempt to improve the Water system's net position.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Component Units**

The City includes four other entities in its report - the Sturgis Downtown Development Authority, the Brownfield Redevelopment Authority, the Local Development Finance Authority and the Building Authority. Although legally separate, these "component units" are important because the City is financially accountable for them.

#### The City's Funds

Our analysis of the City's major funds begins on page 16, following the government-wide financial statements. The fund financial statements provide detail information about the most significant funds, not the City as a whole. Major funds for the fiscal year ended September 30, 2016 include the General Fund, Major Street Fund, Local Street Fund, Municipal Street Fund, Municipal Street/Sidewalk Improvement Fund, Capital Project Fund, and Public Improvement Grant Fund.

The General fund pays for most of the City's governmental services. The primary services provided include police and fire services, and administrative services related to general operations that support the primary services. The General Fund is funded primarily by property taxes, state shared revenues, and an administrative reimbursement charge to other funds and City operations.

The Major Street Fund and Local Street Fund are funded primarily from State Act 51 revenue sharing and a County wide tax mileage. The Municipal Street/Sidewalk Improvement Fund is funded primarily by restricted property taxes. The primary services provided are the construction and maintenance of major and local streets.

The Public Improvement Grant Fund is funded by Community Development Block Grant revenues for down town building reconstruction projects and for local manufacture employee job training.

#### **General Fund Budgetary Highlights**

As shown in the required supplemental information, the City budgeted a decrease of \$396,680 in the original budget and a decrease of \$467,680 in the amended budget. Actual operating results ended up as a decrease in fund balance of \$1,728.

The original budget was amended for:

Decrease in total revenues	\$ 71,000
Decrease in public safety expenditures	50,000
Increase in operating transfers out	50,000

Actual revenues ended the year \$30,100 under the amended budget or 0.4 percent.

Actual expenditures ended the year \$496,052 under the amended budget or 7.0 percent.

There were no significant budget-to-actual differences.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Capital Assets and Debt Administration**

During the year ended September 30, 2016, the total capital assets of the City increased by \$7,258,000. Additional detail relating to the asset additions follows:

The Electric Utility System capital assets increased by \$3,913,000, which was funded internally.

The Sewer Utility System capital assets increased by \$409,000, which was \$16,230 financed with revenue bond debt receipts and the balance financed internally.

The Water Utility System capital assets increased by \$49,000, which was financed internally.

The Motor Vehicle and Equipment Fund capital assets increased by \$923,900 which was \$519,334 financed with bank debt proceeds and the balance financed internally.

Governmental capital assets increased in total by \$1,963,000. \$1,105,000 was for street reconstruction which was \$200,000 funded by state grants and the balance funded internally. \$618,000 was for land improvements which was funded internally. \$57,000 was for Airport building improvements which was funded internally. \$49,000 was for Doyle Community Center equipment which was funded internally. \$69,000 was for police and fire equipment which was funded internally. \$65,000 was for Civic Auditorium equipment which was funded internally.

During the year ended September 30, 2016, the total debt obligations of the City decreased by principal payments of \$1,796,893. Total debt obligations at September 30, 2016 amounted to \$13,093,481.

At September 30, 2016, the City is contingently liable for component unit debt obligations totaling \$9,232,605.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10 percent of its total assessed valuation. The current debt limitation for the City of Sturgis is approximately \$24,000,000 which is significantly in excess of the City's outstanding general obligation debt.

#### **Economic Factors and Next Year's Budgets and Rates**

The City of Sturgis serves approximately 11,000 residents and is located just north of the Michigan-Indiana border in St. Joseph County. The local economic base includes mid-sized manufacturers, a hospital, schools, and service providers. The City collaborates with other governmental agencies including the County, area townships and Indiana local governments to encourage regional economic development. The City has received recognition for economic development from multiple sources including the University of Michigan eCities program and Site Selection Magazine.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Economic Factors and Next Year's Budgets and Rates - Continued**

The City has also embarked upon the Sturgis 2022 initiative to create a vision for the future of Sturgis that could be embraced by the whole community. After reviewing all the feedback, the Commission adopted two focus areas to help guide future improvements in Sturgis. The two focus areas identified Sturgis as a "Great Place to Do Business" and a "Community of Choice". Nine specific goals were established to measure success in achieving these two focus areas over the next ten years. Annually, the status of these measurable goals is reported to the citizens and is incorporated into the planning and budgeting process.

During the ensuing fiscal year, the City will be investing in several capital projects. The first project, funded primarily from a St. Joseph County Grant Program, will construct a new softball complex. Other major infrastructure projects include downtown streetscape and parking lot improvements, street reconstruction and repairs, water main replacements, wastewater treatment asset management plan development, lift station replacement, and completion of the implementation of distribution automation technology.

The City Commission has adopted a conservative budget for 2016-2017. This includes a decrease in fund balance for all governmental funds of \$567,230 or 8.74 percent of total beginning fund balances and maintenance of the City's current below-maximum tax levy. The City has maintained stable financial operations and strong general fund reserves which provide flexibility in the wake of uncertain economic times and legislative actions. Because of the difficult economic climate during the last several years, the City has continued to address a challenging budget that includes decreasing revenue and increasing expenditures.

The City is anticipating a decrease in property tax revenue of approximately thirteen percent due to the elimination of personal property tax. The effect of this decrease is mitigated by state reimbursement to municipalities for a portion of the lost tax revenue via the Local Community Stabilization Authority. The property tax base consists of 46 percent residential, 34 percent industrial and 20 percent commercial. State revenue sharing is down slightly from the previous year. The PILOT, which is paid to the General Fund from the utility funds, is down one percent due to decreased total revenue in 2015. Investment earnings are expected to decrease due to continued low interest rate of return on fixed income investments.

The 2016-2017 budget year includes maintaining total employee costs near current levels. This has been accomplished by evaluating vacant positions, investigating options to decrease benefit costs, implementing cost sharing methods, and searching for operational efficiencies with minimal impacts to the level of customer service. The City continues to address unfunded liabilities through changes in plan design, eligibility and increased pre-funding.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Economic Factors and Next Year's Budgets and Rates - Continued**

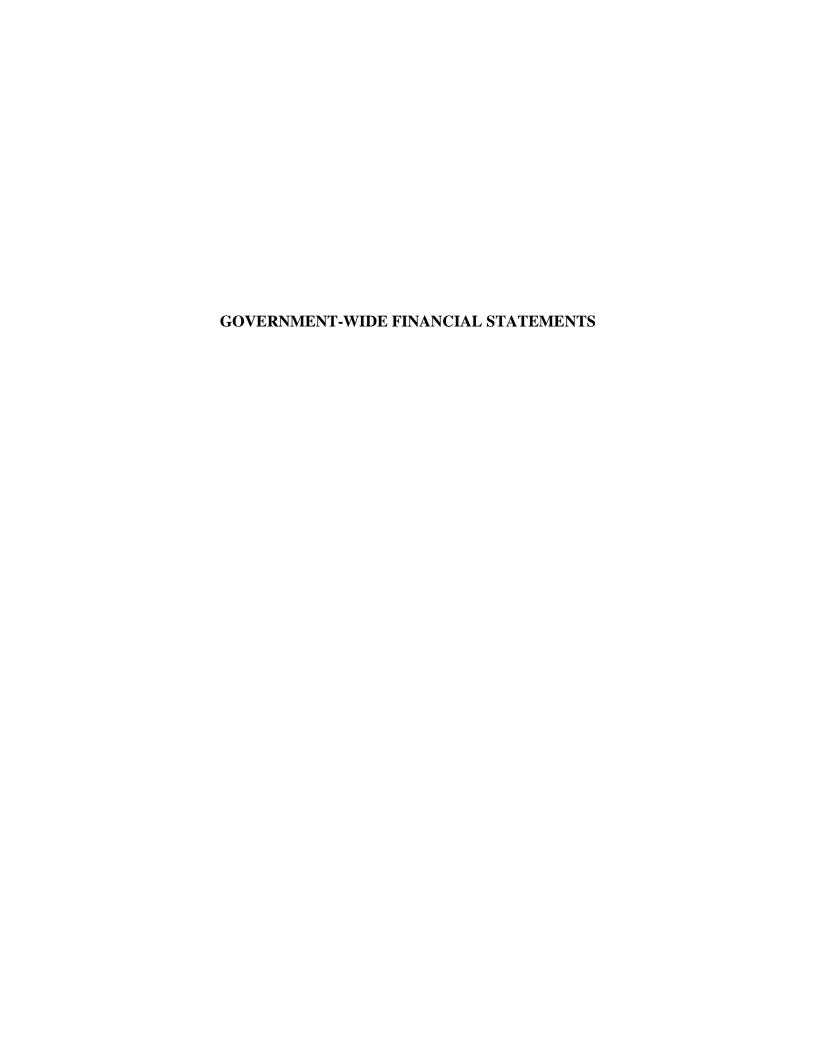
The City's charter, adjusted for Headlee rollback, allows for the assessment of 11.8894 mils on the taxable value of each property. Since 2007, the City levied an operating millage of 10.0285 mils, which compares favorably to other like cities in southwest Michigan and is the lowest levied by the City since 1967. For 2017, the inflation rate multiplier which is applied to taxable values is 0.9 percent compared to 0.3 percent in 2016. Decreases in tax revenue are anticipated in 2017 due to elimination of personal property taxes.

Improving City streets remains a high priority for the Commission and a focus of the Sturgis 2022 initiative. In May of 2013, the City voters approved a three mil dedicated street millage to provide for ten years of funding for street and sidewalk improvements. In addition, as a result of new State Restricted revenue, the 2016-2017 budget projects that Major and Local Streets Act 51 funding will have substantial increases of nearly thirty percent.

In an effort to maintain financial sustainability in the Electric, Water and Sewer Funds, the City adopted rate adjustments for the next year. Using a cost of service model, rates are designed to meet financial targets for cash balance, adjusted operating income and debt coverage. Prior rate increases have been partially offset by decreasing utility consumption. The rates in the Electric Fund are designed to increase revenue 1.9 percent. The rates in the Water and Wastewater funds are designed to increase revenue two percent. Actual revenue generated from utility consumption will be evaluated each year to determine if the financial goals are being met.

#### **Contacting the City's Management**

This financial report is intended to provide our citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, we welcome you to contact the City's Controller's office at 130 N. Nottawa, Sturgis, Michigan 49091.



# CITY OF STURGIS STATEMENT OF NET POSITION SEPTEMBER 30, 2016

	Primary Government							
A COLTTO		nmental		Business Type Activities	T	otal	ComponentUnits	
ASSETS Cash and investments	¢ 12	246 176	\$	16,342,182	¢ 20 /	588,358	\$ 1.039.284	
Receivables, net		246,176 451,883	Ф	3,827,118		279,001	\$ 1,039,284 370,009	
Receivables, long-term portion		-51,005		1,861,815		861,815	8,530,000	
Internal balances		_		1,001,013	1,0	-	6,550,000	
Inventories, prepaid								
items and other assets		419,801		1,127,646	1.5	547,447	2,460	
Restricted assets		868,277		1,016,666		884,943	_,	
Capital assets - net		087,517		45,218,717		306,234	257,146	
Total assets	31,	073,654		69,394,144	100,4	467,798	10,198,899	
DEFERRED OUTFLOWS OF RESOURCE	S							
Deferred outflows - pension	1,	610,600		614,794		225,394		
LIABILITIES								
Accounts payable	1,	611,856		2,434,583	4,0	046,439	776,058	
Accrued and other liabilities		171,491		680,879		852,370	825	
Unearned revenue		83,036		-		83,036	-	
Debt obligations:  Due within one year		120,961		1,728,639	1 (	849,600	365,856	
Due in more than one year	1	290,572		9,953,309		243,881	10,566,749	
Compensated absences		578,241		325,000		903,241	10,300,749	
Net pension Liability		267,000		174,286		441,286	_	
Other postemployment		207,000		174,200		111,200		
benefits	3,	<u>552,000</u>		394,385	3,9	946,385		
Total liabilities	7,	<u>675,157</u>		15,691,081	23,	366,238	_11,709,488	
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue	2,	337,432			2,3	337,432	57,148	
NET POSITION								
Invested in capital assets,								
net of related debt	15,	675,984		33,536,769	49,7	212,753	129,087	
Restricted:								
Debt service		-		959,000		959,000	-	
Streets		946,312		-		946,312	-	
Cemetery trust		868,277			8	868,277	-	
Other purposes	_	-		57,666	24.	57,666	-	
Unrestricted (deficit)	5,	<u>181,092</u>	-	19,764,422	24,9	945,514	(1,696,824)	
Total net								
position (deficit)	<u>\$ 22,</u>	<u>671,665</u>	\$	54,317,857	<u>\$ 76,9</u>	989,522	<u>\$ (1,567,737)</u>	

# CITY OF STURGIS STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2016

			Program Revenues							
Functions/Programs		Expenses		Expenses		Charges for Services	(	Operating Grants and ontributions	Gr	Capital rants and attributions
Primary government										
Governmental activities:										
General government	\$	2,468,435	\$	859,694	\$	-	\$	-		
Public safety		4,029,170		306,488		44,735		-		
Public works		2,264,032		242,324		1,007,223		618,617		
Recreation and cultural		1,785,720		780,432		118,628		-		
Community/economic development		742,974		16,548		520,970		-		
Unallocated		64,415		-		-		-		
Interest on long-term debt		48,687								
Total governmental										
activities		11,403,433		2,205,486		1,691,556		618,617		
Business-type activities:										
Electric		25,874,298		25,923,403		-		-		
Sanitary sewer		4,067,954		3,456,719		925,192		-		
Water		1,325,851		1,629,728						
Total business-type										
activities	_	31,268,103		31,009,850		925,192				
Total primary										
government	\$	42,671,536	\$	33,215,336	\$	2,616,748	<u>\$</u>	618,617		
Component units	\$	1,938,720	\$	349,399	\$	34,485	\$			

General revenues:

Property taxes

State shared revenues

Unrestricted investment earnings

Miscellaneous

Payments in lieu of taxes

Transfers - internal

Total general revenues and transfers

CHANGE IN NET POSITION

NET POSITION – BEGINNING OF YEAR, AS RESTATED

NET POSITION – END OF YEAR

Net (Expense	e) Revenue and Changes in Net Position
Primar	y Government
	<del>.</del>

Governmental Activities	Business Type Activities	Total	Component Units
\$ (1,608,741) (3,677,947) (395,868) (886,660) (205,456) (64,415) (48,687)	\$ - - - - - -	\$ (1,608,741) (3,677,947) (395,868) (886,660) (205,456) (64,415) (48,687)	\$ - - - - - -
(6,887,774)	-	(6,887,774)	-
- - -	49,105 313,957 303,877	49,105 313,957 303,877	- - -
	666,939	666,939	
(6,887,774)	666,939	(6,220,835)	\$ - \$ (1,554,836)
3,590,852 1,002,278 200,187 295,381 2,544,074 (239,671)	44,603 442,852 - 239,671	3,590,852 1,002,278 244,790 738,233 2,544,074	85,819 - 57 525 - -
7,393,101	727,126	8,120,227	86,401
505,327	1,394,065	1,899,392	(1,468,435)
22,166,338	52,923,792	75,090,130	(99,302)
\$ 22,671,665	<u>\$ 54,317,857</u>	<u>\$76,989,522</u>	\$ (1,567,737)

# FUND FINANCIAL STATEMENTS

# CITY OF STURGIS GOVERNMENTAL FUNDS BALANCE SHEET SEPTEMBER 30, 2016

	General Fund	Major Street Fund	Local Street <u>Fund</u>	
ASSETS				
Cash and cash equivalents	\$ 26,766	\$ 224,490	\$ 211,646	
Investments	5,574,169	·	· ,	
Receivables				
Accounts	47,248	1,161	-	
Property taxes	73,447	-	-	
Special assessments	1,275	-	-	
Interest	4,965	-	-	
Due from other funds	-	-	-	
Due from other				
governmental units	4,461	109,910	35,351	
Prepaid items	15,987	-	-	
Inventory	<u> </u>	<del>-</del>	<del></del>	
Total assets	<u>\$ 5,748,318</u>	\$ 335,561	<u>\$ 246,997</u>	
LIABILITIES AND FUND BALANCE Liabilities Accounts payable	\$ 89,158	\$ 6,680	\$ 5,287	
Due to other funds	106.010	-	-	
Accrued expenses	126,312	5,860	6,378	
Unearned revenue	13,299			
Total liabilities	228,769	12,540	11,665	
Deferred inflows of resources Unavailable revenue	2,303,654	-	-	
FUND BALANCE				
Nonspendable	15,987	-	_	
Restricted	, -	323,021	235,332	
Committed	-	-	_	
Unassigned	3,199,908			
Total fund balance	3,215,895	323,021	235,332	
Total liabilities, deferred				
inflows of resources, and	ф. <b>5.7</b> 40.210	Φ 225.51	Φ 246007	
fund balance	<u>\$ 5,748,318</u>	<u>\$ 335,561</u>	<u>\$ 246,997</u>	

Municipal Street Fund	Municipal Street/ Sidewalk Improvement Fund	Capital Projects Fund	Public Improvement Grant Fund	Other Governmental Funds	Total Governmental Funds
\$ 61,718 2,004,231	\$ 26,421 1,010,000	\$ 91,812 1,310,830	\$ - -	\$ 494,770 816,700	\$ 1,137,623 10,715,930
- - - -	49,371 - - -	- - - -	- - - -	81,156 - - - -	129,565 122,818 1,275 4,965
- - -	- - -	- - -	- - -	2,500 43,682	149,722 18,487 43,682
\$ 2,065,949	<u>\$ 1,085,792</u>	<u>\$ 1,402,642</u>	\$ -	<u>\$ 1,438,808</u>	<u>\$ 12,324,067</u>
\$ 286,476	\$ 664,055	\$ 7,570	\$ -	\$ 104,583	\$ 1,163,809
- - -	- - 	- - -	- - -	31,020 69,737	169,570 83,036
286,476	664,055	7,570	-	205,340	1,416,415
-	33,778	-	-	-	2,337,432
1,779,473 	387,959 - - 387,959	1,395,072 	- - - -	46,182 868,277 319,009 	62,169 1,814,589 3,493,554 3,199,908 8,570,220
\$ 2,065,949	\$ 1,085,792	\$ 1,402,642	\$	\$ 1,438,808	\$ 12,324,067

#### CITY OF STURGIS GOVERNMENTAL FUNDS

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES SEPTEMBER 30, 2016

Total governmental fund balances \$ 8,570,220

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Governmental capital assets	\$ 26,929,886	
Less accumulated depreciation	(11,899,499)	15,030,387

Certain assets do not represent current financial resources and therefore are not reported in the funds.

Deferred outflows of resources - pension	1,610,600
Net pension liability	(267,000)

Certain liabilities are not due and payable in the current period and therefore are not reported in the funds.

Notes payable	(689,474)
Compensated absences	(578,241)
Other postemployment benefits	(3,552,000)

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities.

Net position of the interna	1 service funds	2,547,173

Net position of governmental activities \$ 22,671,665

# CITY OF STURGIS GOVERNMENTAL FUNDS STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED SEPTEMBER 30, 2016

	General Fund	Major Street Fund	Local Street Fund
REVENUE			
Taxes	\$ 2,664,233	\$ -	\$ 255,819
Licenses and permits	82,261	-	-
Federal grants	1,321	121 641	95.626
State grants	38,564	131,641	85,626
State shared revenue	1,002,278 155,217	578,046	211,910
Charges for services Fines and forfeits	24,125	<del>-</del>	-
Investment income	164,388	79	67
Contributions	13,415	-	-
Payments in lieu of taxes	2,544,074	_	_
Administrative reimbursement	951,290	_	_
Other	154,05 <u>4</u>	_	5,581
Total revenue	7,795,220	709,766	559,003
EXPENDITURES	57.057		
Legislative	57,357	-	-
General government	1,313,384	-	_
Public safety Public works	4,080,106	- 624 551	440 400
Health and welfare	415,918 64,415	624,551	449,490
Recreation and cultural	392,906	-	-
Community and economic development	392,900	_	_
Capital outlay	277,366	_	_
Debt services	19,626	_	_
Total expenditures	6,621,078	624,551	449,490
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	1,174,142	85,215	109,513
OTHER FINANCING SOURCES (USES)			
Operating transfers in	_	_	_
Operating transfers out	(1,175,870)	_	_
Total other financing	(1,175,575)		
sources (uses)	(1,175,870)	<del>-</del>	
EXCESS (DEFICIENCY) OF REVENUE AND OTHER SOURCES OVER EXPENDITURES AND OTHER USES	(1,728)	85,215	109,513
FUND BALANCE – BEGINNING OF YEAR	3,217,623	237,806	125,819
FUND BALANCE – END OF YEAR	\$ 3,215,895	\$ 323,021	<u>\$ 235,332</u>

M	Iunicipal Street Fund	S	unicipal Street/ idewalk provement Fund	_	Capital Projects Fund	Im	Public aprovement Grant Fund	Go	Other vernmental Funds	Go	Total vernmental Funds
\$	-	\$	670,800	\$	-	\$	-	\$	=	\$	3,590,852
·	-		-	·	-	·	_		132,522	·	214,783
	-		-		_		520,970		- -		522,291
	199,248		-		-		_		-		455,079
	-		-		-		-		-		1,792,234
	-		-		-		-		1,033,715		1,188,932
	-		-		-		-		537		24,662
	6,061		204		15,631		-		6,194		192,624
	-		-		-		-		110,063		123,478
	-		-		-		-		-		2,544,074
	-		-		-		-		-		951,290
	4,607								58,323		222,565
	209,916		671,004		15,631		520,970		1,341,354		11,822,864
	-		- -		- -		- -		- 262,062		57,357 1,575,446
	-		-		-		-		110,931		4,191,037
	350,950		735,361		-		-		284,931		2,861,201
	-		-		-		-		-		64,415
	-		-		-		-		1,197,083		1,589,989
	-		-		-		520,970		222,004		742,974
	-		-		129,390		-		207,562		614,318
									76,881		96,507
	350,950		735,361		129,390		520,970		<u>2,361,454</u>	_	11,793,244
	(141,034)		(64,357)		(113,759)		-		(1,020,100)		29,620
	1 000 000				250,000				004.525		2 2 4 4 5 2 5
	1,000,000		-		250,000		_		994,535		2,244,535
	<del>-</del>		<del>-</del>		<u>(1,277,566</u> )				(30,770)		<u>(2,484,206)</u>
	1,000,000		<u>-</u>		(1,027,566)		<del>-</del>		963,765		(239,671)
	858,966		(64,357)		(1,141,325)		-		(56,335)		(210,051)
	920,507		452,316		2,536,397				1,289,803		8,780,271
\$	1,779,473	\$	387,959	<u>\$</u>	1,395,072	\$		\$	1,233,468	\$	8,570,220

#### CITY OF STURGIS GOVERNMENTAL FUNDS

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2016

Net change in fund balances - total governmental funds

\$ (210,051)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.

Net effect of asset disposals	-
Contributed capital assets	419,369
Expenditures for capital assets	1,543,327
Depreciation expense	(1,437,764)

Loan proceeds provide current financial resources to governmental funds in the period issued, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of loan but the principal is an expenditure in the governmental funds, repayment reduces long-term liabilities in the statement of assets.

Proceeds from debt obligations	-
Principal payments on debt obligations	60,348

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.

Decrease in net pension liability and deferred outflows	(388,103)
Increase in the accrual for compensated absences	(21,548)
Decrease in the accrual for other postemployment benefits	500,000

Internal service funds are used by management to charge the cost of certain services to individual governmental and business-type funds. The net revenue (expense) of the internal service funds are allocated to governmental and business-type activities.

Net change from internal service funds related to governmental activities	39,749

Change in net position of governmental activities \$ 505,327

# CITY OF STURGIS PROPRIETARY FUNDS STATEMENT OF NET POSITION SEPTEMBER 30, 2016

	Electric Fund	Sanitary Sewer Fund
_ASSETS_		
CURRENT ASSETS		
Cash and equivalents	\$ 40,584	\$ 57,385
Investments	13,009,515	2,253,595
Receivables		
Notes - Current portion	29,218	-
Accounts	3,130,147	385,846
Interest	78,327	-
Grant	-	38,316
Inventory	981,965	89,714
Prepaid items	-	-
Due from other funds	-	-
Advances due from other funds	<del>-</del>	
Total current assets	17,269,756	2,824,856
NONCURRENT ASSETS		
Restricted assets	907,666	109,000
Notes receivable	1,861,815	-
Advances due from other funds	-	_
Capital assets, net of depreciation	22,827,093	17,139,628
Total noncurrent assets	25,596,574	17,248,628
Total assets	42,866,330	20,073,484
DEFERRED OUTFLOWS		
Deferred outflows of resources - pension	454,094	113,600

Continued on next page

Water Fund	<u>Total</u>	Internal Service Funds
\$ 77,028 904,075	\$ 174,997 16,167,185	\$ 255,022 1,005,878
165,264 - - 55,967 - - - 1,202,334	29,218 3,681,257 78,327 38,316 1,127,646	43,538 - 3,063 354,569 - 1,662,070
5,251,996 5,251,996 6,454,330	1,016,666 1,861,815 - 45,218,717 48,097,198 69,394,144	2,057,130 2,057,130 3,719,200
47,100	614,794	

# CITY OF STURGIS PROPRIETARY FUNDS STATEMENT OF NET POSITION - Continued SEPTEMBER 30, 2016

LIABILITIES	Electric Fund	Sanitary Sewer Fund
CURRENT LIABILITIES		
Current portion of long-term debt	816,213	843,713
Accounts payable	2,320,880	63,545
Accrued expenses	432,338	18,239
Customer deposits	215,259	-
Due to other funds	-	-
Advances due to other funds	-	-
Unearned revenue		
Total current liabilities	3,784,690	925,497
NONCURRENT LIABILITIES		
Long-term debt, net of current portion	1,803,781	7,366,905
Compensated absences	270,000	40,000
Net pension liability	142,186	22,700
Other postemployment benefits Advances due to other funds	241,185	112,000
Travalless due to ollier runds		
Total noncurrent liabilities	2,457,152	7,541,605
Total liabilities	6,241,842	8,467,102
NET POSITION		
Invested in capital assets,		
net of related debt	20,207,099	8,929,010
Restricted	907,666	109,000
Unrestricted	<u>15,963,817</u>	<u>2,681,972</u>
Total net position	<u>\$37,078,582</u>	\$11,719,982

Water Fund	Total	Internal Service Funds
68,713 50,158 15,043 - - -	1,728,639 2,434,583 465,620 215,259	59,600 448,047 1,921 - - -
133,914	4,844,101	509,568
782,623 15,000 9,400 41,200	9,953,309 325,000 174,286 394,385	- 662,459 - - -
848,223	10,846,980	662,459
982,137	15,691,081	1,172,027
4,400,660	33,536,769	1,335,071
1,118,633	1,016,666 19,764,422	1,212,102
\$ 5,519,293	\$ 54,317,857	\$ 2,547,173

# CITY OF STURGIS PROPRIETARY FUNDS STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION YEAR ENDED SEPTEMBER 30, 2016

	Electric <u>Fund</u>	Sanitary Sewer <u>Fund</u>
OPERATING REVENUE	Ф 05 701 051	¢ 2 202 224
Charges for services State grants	\$ 25,731,351	\$ 3,392,234 925,192
Other	192,052	64,485
Total operating revenue	25,923,403	4,381,911
OPERATING EXPENSES		
Purchased power	16,237,640	_
Material, maintenance and other	2,770,098	2,093,799
General and administrative	2,756,138	393,770
Payments in lieu of taxes	2,227,500	209,940
Depreciation	1,731,698	1,172,457
Depreciation		<u> 1,172,437</u>
Total operating expenses	25,723,074	3,869,966
OPERATING INCOME (LOSS)	200,329	511,945
NONOPERATING REVENUE (EXPENSES)		
Investment income (loss)	22,603	16,300
Interest expense	(151,224)	(197,988)
(Loss) Gain on sale of assets	(131,224)	(177,700)
Other	453,126	6,019
Other	433,120	0,019
Total non-operating revenue (expenses)	324,505	(175,669)
INCOME (LOSS) BEFORE		
CONTRIBUTIONS AND TRANSFERS	524,834	336,276
	321,031	330,270
CAPITAL CONTRIBUTIONS	-	(20,919)
TRANSFERS		
Transfers in	80,000	159,671
Transfers out	80,000	137,071
Transfers out		<del></del>
Total transfers	80,000	159,671
CHANGE IN NET POSITION	604,834	475,028
NET POSITION - BEGINNING OF YEAR, AS RESTATED	36,473,748	11,244,954
NET POSITION - ENDING OF YEAR	<u>\$ 37,078,582</u>	<u>\$ 11,719,982</u>

Water	Tarel	Internal Service
<u>Fund</u>	Total	<u>Funds</u>
\$ 1,520,989	\$ 30,644,574	\$ 2,668,063
ψ 1,320,767 -	925,192	ψ 2,000,003 -
108,739	365,276	455,030
100,737		155,050
1,629,728	31,935,042	3,123,093
_	16,237,640	_
444,458	5,308,355	2,558,876
400,409	3,550,317	57,097
98,460	2,535,900	-
357,034	3,261,189	486,406
1,300,361	30,893,401	3,102,379
329,367	1,041,641	20,714
5,700	44,603	7,563
(25,490)	(374,702)	(12,528)
-	-	24,000
4,626	463,771	
(15,164)	133,672	19,035
314,203	1,175,313	39,749
-	(20,919)	-
<u>-</u>	239,671	
	239,671	
314,203	1,394,065	39,749
5,205,090	52,923,792	2,507,424
\$ 5,519,293	\$ 54,317,857	\$ 2,547,173

# CITY OF STURGIS PROPRIETARY FUNDS STATEMENT OF CASH FLOWS YEAR ENDED SEPTEMBER 30, 2016

	Electric Fund	Sanitary Sewer Fund
Cash flows from operating activities		
Receipts from customers and users	\$ 26,121,192	\$ 3,420,977
Receipts from operating grants	-	886,876
Receipts for internal services	-	-
Other operating revenue	192,052	64,485
Payments to employees and suppliers	(24,469,986)	(2,790,446)
Net cash provided by (used for) operating activities	1,843,258	1,581,892
Cash flows from non-capital financing activities		
Contributions and other receipts	453,126	(14,900)
Transfers in	80,000	159,671
Transfers out	<del>-</del>	
Net cash provided by non-capital financing activities	533,126	144,771
Cash flows from capital and related financing activities		
Principal paid on debt	(782,834)	(811,260)
Interest paid on debt	(166,057)	(199,155)
Receipts from interfund loans	-	-
Payments against interfund loans	(1,700,000)	-
Customer deposits	12,739	-
Acquisition of capital assets	(3,913,366)	(409,251)
Proceeds from sale of capital assets	-	-
Receipts from capital grants/contributions	-	-
Proceeds from issuance of debt	<del></del>	
Net cash provided by (used for) capital and related		
financing activities	(6,549,518)	(1,419,666)
Cash flows from investing activities		
Interest received on investments	2,440	16,300
Purchase of investments	-	(362,185)
Proceeds from maturity of investments	3,506,613	-
Change in net pension asset	275,192	36,700
Collections of loans receivable	62,178	<del></del>
Net cash provided by (used for) investing activities	3,846,423	(309,185)
Net increase (decrease) in cash	(326,711)	(2,188)
Cash - beginning of year	<u>367,295</u>	59,573
Cash - ending of year	<u>\$ 40,584</u>	<u>\$ 57,385</u>

Water Fund	Total	Internal Service Funds
\$ 1,528,103 - - 108,739	\$ 31,070,272 886,876 - 365,276	\$ 398,140 - 2,655,208
(885,768) 751,074	(28,146,200) 4,176,224	(2,553,690) 499,658
4,626	442,852 239,671	- - -
4,626	682,523	-
(68,409) (25,715) - - - (49,233) - -	(1,662,503) (390,927) - (1,700,000) 12,739 (4,371,850) -	(36,893) (12,528) - - (923,900) 24,000
(143,357)	(8,112,541)	<u>519,334</u> (429,987)
5,700 (704,075) - 15,200	24,440 (1,066,260) 3,506,613 327,092 62,178	7,563 (405,878) - - -
(683,175)	2,854,063	(398,315)
(70,832)	(399,731)	(328,644)
<u>147,860</u> <u>\$ 77,028</u>	<u>574,728</u> <u>\$ 174,997</u>	\$ 255,022

# CITY OF STURGIS PROPRIETARY FUNDS STATEMENT CASH FLOWS - Continued YEAR ENDED SEPTEMBER 30, 2016

		Electric Fund	 Sanitary Sewer Fund
Reconciliation of operating income			
(loss) to net cash provided by			
(used for) operating activities			
Operating income (loss)	\$	200,329	\$ 511,945
Adjustments to reconcile operating income			
(loss) to net cash provided by			
(used for) operating activities			
Depreciation		1,731,699	1,172,456
Provision for bad debts		-	-
Provision for purchased power adjustment		(11,000)	-
(Increase) decrease in:			
Accounts receivable		197,789	28,743
Loans receivable		-	-
Interest receivable		-	-
Grants receivable		-	(38,316)
Inventory		(3,162)	(7,873)
Prepaid items		_	-
Due from other funds		-	-
Other current assets		-	-
Increase (decrease) in:			
Accounts payable		(269,895)	(60,603)
Accrued expenses		(2,502)	(24,460)
Due to other funds		-	-
Unearned revenue			 
Net cash provided by (used for)			
operating activities	<u>\$</u>	1,843,258	\$ 1,581,892

Water Fund		_	Total		Internal Service Funds		
\$	329,367	\$	1,041,641	\$	20,714		
	357,034 - -		3,261,189		486,406 - -		
	7,114 - -		233,646 - (38,316)		(18,973) - -		
	7,079 - - -		(3,956)		655 (78,503) - -		
	43,749 6,731 -		(286,749) (20,231) - -		87,754 1,605 - -		
<u>\$</u>	751,074	<u>\$</u>	4,176,224	<u>\$</u>	499,658		

# CITY OF STURGIS FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION SEPTEMBER 30, 2016

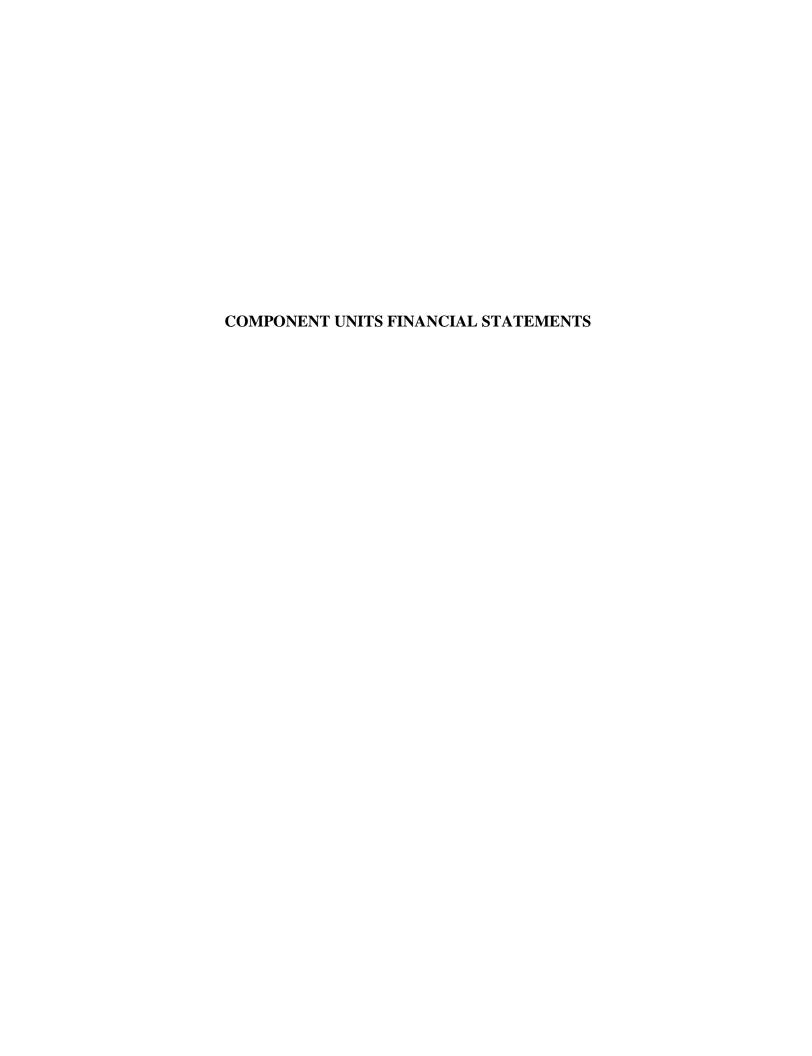
	Pension Trust Fund		Other Postemployment Benefit Trust Fund		Agency Fund	
ASSETS						
Cash and cash equivalents	\$	31,954	\$	-	\$	47,643
Investments at market value						
Money market funds		545,659		-		-
U.S. Government agencies	3	3,888,129		-		-
Mutual funds	4	1,161,083	5,	220,667		-
Corporate bonds and notes	2	2,899,216		-		-
Common and preferred stock	21	1,793,001		-		-
Accounts receivable		109,231		-		-
Dividends and interest receivable		61,023				
Total assets	33	3,489,296	5,	220,667		47,643
<u>LIABILITIES</u>						
Accounts payable		92,617		-		-
Due to other governmental units		-		-		18,878
Other liabilities						28,765
Total liabilities		92,617				47,643
NET POSITION						
Held in trust for						
pension benefits and post						
employment benefits	<u>\$ 33</u>	3,396,679	<u>\$ 5,</u>	220,667	\$	

See accompanying notes to the financial statements

# CITY OF STURGIS FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED SEPTEMBER 30, 2016

	Pension Trust <u>Fund</u>	Other Postemployment Benefit Trust Fund
ADDITIONS		
Contributions:	\$ 512,329	\$ 1,439,270
Employee/Petiras		
Employee/Retiree	<u>159,472</u>	80,635
Total contributions	671,801	1,519,905
Investment income:		
Interest and dividends	845,336	-
Net appreciation (depreciation)	,	
in fair value of investments	2,203,257	495,991
Investment expenses	(196,381)	
Total investment income (loss)	2,852,212	495,991
Total additions	3,524,013	2,015,896
DEDUCTIONS		
Benefits	1,658,682	555,291
Refunds	15,978	-
Administrative expense	39,840	
Total deductions	1,714,500	555,291
Net increase (decrease)	1,809,513	1,460,605
Net position held in trust for pension benefits and postemployment benefits		
Beginning of year	31,587,166	3,760,062
End of year	\$ 33,396,679	\$ 5,220,667

See accompanying notes to the financial statements



# CITY OF STURGIS DISCRETELY PRESENTED COMPONENT UNITS STATEMENT OF NET POSITION SEPTEMBER 30, 2016

	Downtown Development Authority	Brownfield Redevelopment Authority	
ASSETS		-	
Cash and cash equivalents Accounts receivable Prepaid assets Lease receivable - current portion	\$ 79,645 400 2,460	\$ 929,320 44,609 -	
Lease receivable - long-term portion Capital assets Other capital assets, net	-	-	
of depreciation	257,146	<del>-</del>	
Total assets	339,651	973,929	
LIABILITIES			
Accounts payable Rental deposits Unearned revenue	2,993 825 -	773,065 - -	
Debt Obligations:			
Due within one year Due in more than one year	11,264 116,795	29,592 1,919,954	
Total liabilities	131,877	2,722,611	
Deferred inflows of resources Unavailable revenue	<u>29,639</u>		
NET POSITION Invested in capital assets, net of related debt Unrestricted (deficit)	129,087 49,048	- (1,748,682)	
Total net position (deficit)	<u>\$ 178,135</u>	<u>\$ (1,748,682)</u>	

See accompanying notes to the financial statements

Dev F	Local elopment Finance uthority		Building uthority	C	ombined Totals
\$	28,500	\$	1,819	\$	1,039,284 45,009
	-		-		2,460
	-		325,000		325,000
	-		8,530,000		8,530,000
					257,146
	28,500		8,856,819	1	0,198,899
	_		_		776,058
	-		-		825
	-		-		-
	-		325,000 8,530,000	1	365,856 0,566,749
			8,855,000		1,709,488
	27,509		<u>-</u>		57,148
	-		- 1 010		129,087
	991		1,819		(1,696,824)
<u>\$</u>	991	<u>\$</u>	1,819	\$	(1,567,737)

# CITY OF STURGIS DISCRETELY PRESENTED COMPONENT UNITS STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2016

			Program Revenues				
	<u> </u>	Expenses	Charges for Services		Operating Grants and Contributions		
Downtown Development Authority	\$	96,022	\$	20,887	\$	1,150	
Brownfield Redevelopment Authority		1,514,436		-		33,335	
Local Development Finance Authority		-		-		-	
Building Authority		328,262		328,512			
Total discretely presented component units	<u>\$</u>	1,938,720	\$	349,399	\$	34,485	

General revenues:

Captured property taxes Unrestricted investment earnings Miscellaneous

Total general revenues

Change in net position

Net position (deficit) - beginning of year

Net position (deficit) - end of year

	Net						
Downtown Brownfield Development Redevelopment Authority Authority		Loca Developn Finand Authori	nent ce B	Building uthority	Combined Totals		
\$	(73,985)	\$ -	\$	- \$	-	\$ (7	73,985)
	-	(1,481,101)		-	-	(1,48	81,101)
	-	-		-	-		-
				<u>-</u>	250		250
	(73,985)	(1,481,101)		-	250	(1,55	54,836)
	36,284	11,120	38	3,415	-	8	85,819
	48 525	<u> </u>		9	<u>-</u>		57 525
	36,857	11,120	38	3,424	<u>-</u>	8	<u>86,401</u>
	(37,128)	(1,469,981)	38	3,424	250	(1,46	58,435)
	215,263	(278,701)	(37		1,569	(9	99,302)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Sturgis is incorporated under the provisions of the Home Rule Act of the State of Michigan. The City of Sturgis operates under a Commission - Manager form of government and provides the following services as authorized by its charter: Public safety (police, fire, and inspections), highways and streets, public utilities, sanitation, health and social services, culture, parks and recreation, public improvements, planning and zoning, and general administrative services.

The accounting policies of the City of Sturgis conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. The more significant accounting policies establishing GAAP and used by the City are discussed below.

### **Reporting Entity**

As required by accounting principles generally accepted in the United States of America, these financial statements present the financial activities of the City of Sturgis (primary government) and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the City's operations, so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **Discretely Presented Component Units**

a. The Downtown Development Authority was created as a tax-increment financing (TIF) district to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. Members of the DDA are appointed by the City Commission and the Authority is fiscally dependent on the City since the City Commission approves the DDA budget and must approve any debt issuance.

Complete financial statements of the Downtown Development Authority may be obtained at the City's Controller's office at 130 N. Nottawa, Sturgis, Michigan 49091.

- b. The Brownfield Redevelopment Authority was established pursuant to Act 381 of the Public Acts of 1996, as amended. The purpose of the Authority is to treat and revitalize environmentally distressed Brownfield zones. The Authority is financed by the tax increment financing, Federal grants, State grants, State loans, and City of Sturgis loans and has named the City of Sturgis as its fiscal agent. Members of the Brownfield Development Authority are approved by the City Commission.
- c. The Local Development Finance Authority's (LDFA) purpose is to finance improvements, through the use of tax increment financing, within the City's borders. The LDFA was established as a tax increment financing (TIF) district in 2008 in accordance with Act 281 of the Public Acts of 1987, as amended. Members of the Local Development Finance Authority are approved by the City Commission.
- d. The City of Sturgis Building Authority was established pursuant to Act 31 of the Public Acts of 1948, as amended. Its purpose is to provide for the acquisition and construction of certain public buildings including hospital buildings and additions. Members of the Building Authority are approved by the City Commission. The Building Authority is treated as a discretely presented component unit as the only project has been for hospital building addition operated by Sturgis Hospital, Inc. a non-component unit of the City. Debt obligations are financed by a lease agreement with Sturgis Hospital, Inc.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Basis of Accounting - Government-Wide Financial Statements -** The statement of net position and the statement of activities display information about the City as a whole. They include all funds of the reporting entity except for fiduciary funds. These statements distinguish between activities that are governmental and those that are considered business-type activities. Internal service fund activity is eliminated to avoid "doubling-up" revenues and expenses.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in preparation of the proprietary fund financial statements but differs from the manner in which the governmental fund financial statements are prepared. Therefore, governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between expenses, both direct and indirect, and program revenues for each segment of the business-type activities of the City and for each governmental and component unit program. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Some functions, such as administrative and financial services include expenses that are, in essence, indirect expenses of other functions. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program.

Revenues which are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program is self-financing or draws from the general revenues of the City.

Net position should be reported as restricted when constraints placed on net position use are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Basis of Accounting - Fund Financial Statements -** Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditure/expenses. Funds are organized into three major categories: governmental, proprietary and fiduciary. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- \* Total assets, liabilities, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- \* Total assets, liabilities, revenues or expenditures/expenses of the individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- \* Any fund the City elects to include as a major fund.

Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements.

The City reports the following major funds:

**General Fund -** The general fund is the general operating fund of the City. The fund is used to account for all financial transactions except those required to be accounted for in another fund. Revenues are derived primarily from property taxes, state shared revenues and charges for services.

#### **Special Revenue Funds**

**Major Street and Trunkline Fund -** To account for gas and weight tax allocations to the City by the Michigan Department of Transportation for construction and maintenance of major streets within the City.

**Local Street Fund -** To account for gas and weight tax allocations to the City by the Michigan Department of Transportation for construction and maintenance of local streets within the City.

**Municipal Street Fund -** To account for transfers from the General Fund designated for maintenance of major and local streets within the City.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Municipal Street/Sidewalk Improvement Fund -** To account for voter approved property tax mileage to fund improvements to streets and sidewalks within the city.

Capital Projects Fund - To account for transfers from the General Fund designated for capital projects.

**Public Improvement Fund -** To account for grant programs that accomplish community and economic development.

#### **Enterprise Funds**

**Electric Fund -** To account for user charges and for operating expenses and debt service of the City's electric utility system.

**Water Fund -** To account for user charges and for operating expenses and debt service of the City's water system.

**Sewer Fund -** To account for user charges and for operating expenses and debt service of the City's sewer system.

The following is a description of three major categories and various fund types within those categories into which the funds are grouped:

Governmental Fund - All governmental funds are accounted for using modified accrual basis of accounting and the current financial resources measurement focus. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become susceptible to accrual (i.e., when they become both measurable and available). Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Revenue Recognition -** "Measurable" means the amount of the transaction can be determined and "available" means collectable within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers property taxes, special assessments, licenses, interest revenue and charges for sales and services as susceptible to accrual if the amount was due on or before fiscal year end and collection was within one year after year end except for property taxes for which collection must be within two months of year end. Reimbursements due for state and federally funded projects are accrued as revenue at the time the expenditures are made, or when received in advance, deferred until expenditures are made. All other revenue is recognized as payments are received.

**Expenditure Recognition -** The measurement focus of governmental accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on general long-term debt, which has not matured, are recognized when paid. Allocation of costs, such as depreciation and amortization, are not recognized in the governmental funds.

The following is a description of the governmental fund types of the City:

**General Fund -** The general fund is the general operating fund of the City. The fund is used to account for all financial transactions except those required to be accounted for in another fund. Revenues are derived primarily from property taxes, state shared revenues and charges for services.

**Special Revenue Funds -** Special revenue funds are used to account for the proceeds of specific revenue sources (other than special assessments and major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action.

**Permanent Funds -** The permanent funds are used to account for the assets of legal trust agreements held by the City as trustee for which only the interest income on the principal may be spent.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Proprietary Funds -** All proprietary funds are accounted for using the accrual basis of accounting. These funds account for operations that are primarily financed by user charges. The economic resource focus concerns determining costs as a means of maintaining the capital investment and management control. Their revenues are recognized when they are earned and their expenses are recognized when they are incurred. Allocations of costs, such as depreciation, are recorded in proprietary funds. Unbilled utility receivables are recorded at year end.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. The water and sewer funds also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses include the cost of sales and services, administrative costs and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following is a description of the proprietary fund types of the City:

**Enterprise Funds -** Enterprise funds report operations that provide services which are financed primarily by user charges, or activities where periodic measurement of net income is appropriate for capital maintenance, public policy, management control or other purposes.

**Internal Service Funds** - Internal service funds are used to record the financing of goods or services provided by the City to other departments and funds or to other governmental units on a cost reimbursement basis.

**Fiduciary Funds (Not Included in Government-Wide Financial Statements) -** Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support City programs.

**Agency Funds -** Agency funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments and/or other funds. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

**Pension Trust Funds -** The pension trust funds are used to account for the assets held by the City as trustee for the employee retirement systems.

**Other Postemployment Benefit Trust Funds -** The other postemployment benefit trust funds are used to account for the assets held by the City as trustee for the employee retirement health insurance systems.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Budgets and Budgetary Accounting -** Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are legally adopted for the general and special revenue funds. The City adopts its budget in accordance with City Charter and Public Act 621, the Uniform Budgeting and Accounting Act, which mandates an annual budget process and an annual appropriation act to implement the budget. The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- \* Prior to August 1, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- \* Public hearings are conducted at the City hall to obtain public comments.
- \* Prior to August 20th the budget and annual appropriations act are legally adopted by the City Commission.
- \* Formal budget integration is employed as a management control device during the year for all budgetary funds.
- \* Budgetary control is exercised at the department level in the general fund, and at the total expenditure or "fund" level for the special revenue funds. Similarly, the City's "appropriation centers" are defined at the department level in the general fund and at the total expenditure or "fund" level for the special revenue funds. The City Manager is empowered to transfer line-item budget amounts within appropriation centers.
- \* Budget transfers between appropriation centers or changes to appropriation center totals require formal amendment by the City Commission. Expenditures in the special revenue funds are classified by major functional category for informational purposes. Budgets for the current year are carefully reviewed throughout the year for any revisions of estimates. The legislative body amends the general appropriation act as soon as it becomes apparent this action is necessary. In 2016, the general fund and special revenue fund budgets were amended to reflect actual expenditures that were higher than originally budgeted.
- \* All budget appropriations lapse at the end of the year.
- \* Budgets as presented for the governmental funds are prepared on the modified accrual basis consistent with generally accepted accounting principles.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Deposits and Investments -** Statutes authorize the primary government and component units to invest in the following:

- \* In bonds, securities and other obligations of the United States or agency or instrumentality of the United States.
- \* In certificates of deposit, savings accounts, deposit accounts or depository receipts of a bank which is a member of the Federal Deposit Insurance Corporation, a saving and loan association which is a member of the Federal Savings and Loan Insurance Corporation or a credit union which is insured by the National Credit Union Administration.
- \* In commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and which matures not more than 270 days after the date of purchase.
- \* In United States government of federal agency obligation repurchase agreements.
- \* In banker's acceptances of United States banks.
- \* In obligations of this state or any of its political subdivisions that at the time of purchase are rated as investment grade by not less than one standard rating service.
- \* In mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

The City's pension trust fund is also authorized to invest in corporate bonds, common stock and certain other investment vehicles. The City's deposits and investments are in accordance with statutory authority.

The City maintains a cash and investment pool that is available for use by all funds and component units. Each fund type's or component unit's portion of this pool is displayed on the combined balance sheet as "cash and cash equivalents".

In addition, certain City funds including the Pension Trust Fund, Cemetery Trust Fund, and Electric Fund have investments which are separately held from those of other City funds. For the purpose of the statement of cash flows, the City considers all assets held in the cash and investment pool to be cash and cash equivalents because the investments are not identifiable to the specific funds and the assets can be withdrawn at any time, similar to a demand deposit account. Investments with a maturity of greater than one year at the date of purchase are stated at fair value and all other investments are stated at cost or amortized cost.

**Receivables -** Receivables consist of amounts due from the State and Federal Government for various payments and grants and receivables for charges for services provided to local governmental units, accounts receivable related to charges for services, interest receivable, and other amounts owed to the City at year-end.

**Receivables and Payables -** Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "advances to/from other funds." All other outstanding balances between funds are reported as "due to/due from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances".

All trade and property tax receivables are shown as net of allowance for uncollectible amounts. Property taxes attach as enforceable liens on property as of December 31. Taxes are levied on July 1 of the following year and are payable from the date of levy through August 15. Taxes levied on July 1 are recorded as receivables and unearned revenue. Taxes are recognized as revenue (and become available for appropriation) in the fiscal year following the levy date. The City bills and collects its own property taxes and also taxes for the county and school districts. Collections of all the taxes and remittance of them to the other taxing authorities are accounted for in the current tax fund. The City is permitted by state law without voter approval to levy taxes up to \$11.8894 per \$1,000 of state equalized valuation for general governmental purposes. The tax rate to finance City services for the year ended September 30, 2016, was \$10.0285 per \$1,000 of taxable valuation. The tax rate to finance City street/sidewalk improvements for the year ended September 30, 2016, was \$3.00 per \$1,000 taxable valuation. The 2015 taxable value of the City was \$238,981,401.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Inventories and Prepaid Items -** Inventories include materials, repair parts and supplies for various City operations and are valued at the lower of cost (first-in, first-out) or market. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

**Restricted Cash and Cash Equivalents -** Certain proceeds of the City's enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants.

Capital Assets and Depreciation - Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost of purchase or construction. Contributed assets are recorded at estimated fair market value at the date of donation. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are also capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

7–40
7–20
30–50
15–50
5–20
2–7
3–7

**Unearned Revenue -** Unearned revenue represents monies that do not yet meet the criteria for revenue recognition. Unearned amounts are always reported as liabilities.

**Deferred Outflows of Resources -** In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred outflows of resources for change in expected and actual investment returns, assumptions, and benefits provided in its pension plan. More detailed information can be found in Note 12.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Pensions** - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the plan fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Compensated Absences - City employees are granted vacation and sick leave in varying amounts based on length of service and employee group. Unused vacation and sick leave days are paid to employees upon termination under limits that vary by employee group. The liability for these compensated absences is recorded as long-term debt in the government-wide statements. The current portion of this debt is estimated based on historical trends. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources while the proprietary funds report the liability as it is incurred.

**Long-Term Obligations -** In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Deferred Inflows of Resources -** In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds report unavailable revenues, which arise only under a modified accrual basis of accounting, from receivables and from property taxes levied and collected for next fiscal years operation. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. More detailed information can be found in Note 3.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**Net Position and Fund Equity -** The difference between fund assets and liabilities is "Net Position" on the government-wide, proprietary, and fiduciary fund statements and "Fund Balance" on governmental fund statements. Net Position are classified as "Invested in Capital Assets, Net of Related Debt," legally "Restricted" for specific purpose, or "Unrestricted" and available for appropriation for the general purposes of the fund. In governmental fund financial statements, fund balances are classified as follows:

Nonspendable - Amounts that cannot be spent either because they are a) not in a spendable form or b) legally or contractually required to be maintained intact.

Restricted - Amounts that can be spent only for specific purpose because of the City Charter, state or federal laws, or externally imposed conditions by grantors or creditors.

Committed - Amounts that can be used only for specific purpose determined by a formal action by City Commission ordinance or resolution. These amounts can not be used for any other purpose unless the City Commission removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed.

Assigned - Amounts that are designated by the Manager for a particular purpose but are not spendable until a budget ordinance is passed by the City Commission.

Unassigned - Amounts that cannot be properly classified in one of the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. Unassigned balances also include negative balances in the governmental funds reporting resources restricted for specific programs.

**Use of Estimates -** The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Change in Accounting -** During the current year, the City adopted GASB Statement No. 72, Fair Value Measurement and Application. The requirements of this Statement enhance comparability of financial statements among governments by requiring measurement of certain assets and liabilities at fair value using a consistent and more detailed definition of fair value and acceptable valuation techniques. This Statement also enhances fair value application guidance and related disclosures in order to provide information to financial statement users about the impact of fair value measurements on a government's financial position.

#### NOTE 2 - DEPOSITS AND INVESTMENTS

A reconciliation of cash and investments as shown in the basic financial statements for the City's deposits and investments is as follows:

	<u>Deposits</u>	Investments	Total
Financial statement caption:			
Primary Government:			
Cash and investments	\$ 1,182,274	\$ 27,406,084	\$ 28,588,358
Restricted assets	26,068	1,858,875	1,884,943
Component Units:			
Cash and Investments	1,039,284	-	1,039,284
Fiduciary Funds:			
Cash and cash			
equivalents	79,597	-	79,597
Investments		38,507,755	38,507,755
Total	<u>\$ 2,327,223</u>	\$ 67,772,714	\$ 70,099,937

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. A local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Retirement System is also authorized to invest a portion of its assets in stocks that are registered on a national securities exchange and mutual funds of diversified investment companies having assets greater than \$100 million.

# NOTE 2 - DEPOSITS AND INVESTMENTS - Continued

As of September 30, 2016, the maturities and credit quality rating of debt securities are as follows:

Investment Maturities (In Years)

			investment waturnes (in Tears)				
	_F	air Value	< Than 1	1-5	6-10	> Than 10	S&P Rating
* Primary Government							
Michigan Municipal Bonds	\$	535,661	120,646	415,015	-	-	AAA-AA
First Merit Bank - Federated US							
Treasury Cash Reserve		639,795					Not Rated
Michigan Cooperative Liquid Assets							
Securities System		3,147,914					AAAm
U.S. Government Agencies		<u>24,941,589</u>	7,372,149	17,569,440	-	-	AAA-AA
Total Primary Government		29,264,959					
* Pension Trust Fund							
Comerica Bank							
Open ENDMF - Fixed Inc Tax							
Western Asset Smash Fund		4,161,083					Not Rated
U.S. Government Agencies		3,888,129	-	506,827	215,556	3,165,746	AAA-AA
AIM Premier Portfolio Ins Invesco		26,308					Not Rated
Corporate Bonds and Notes		2,899,216	117,628	1,315,834	739,842	725,912	AAA-AA
Morgan Stanley Bank Deposit Program		509,942					Not Rated
Goldman Sachs FS Govn. Fund		9,409					Not Rated
Common and Preferred Stocks		21,793,001					N/A
Total Pension Trust Fund		33,287,088					
* OPEB Trust Fund							
Municipal Employee's Retirement System of	f Michig	gan					
MERS Established Market Fund		5,220,667					Not Rated
Total Investments	<u>\$</u>	67,772,714					

#### NOTE 2 - DEPOSITS AND INVESTMENTS - Continued

**Interest Rate Risk** - State law limits the allowable investments and the maturities of some of the allowable investments. The City's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk - State law limits investments to specific government securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds and qualified external investment pools as identified above. The City's investment policy does not have specific limits in excess of state law on investment credit risk. The ratings for each investment are identified above for investments held at year end.

Custodial Credit Risk - Deposits - Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. State law does not require and the City does not have a policy for deposit custodial credit risk. At September 30, 2016, the City had \$2,079,770 of bank deposits (certificates of deposit, checking and savings accounts) that were uninsured and uncollateralized. The Component Units had \$-0- of bank deposits that were uninsured and uncollateralized. The City and the Component Units believe that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the City and the Component Units evaluates each financial institution with which they deposit funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

Custodial Credit Risk - Investments - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require and the City does not have a policy for investment custodial credit risk. However, while uninsured and unregistered, the City's funds are not exposed to custodial credit risk since the securities are held in the counterparty's trust department in the City's name.

**Concentration of Credit Risk -** State law limits allowable investments but does not limit concentration of credit risk as identified above. The City's investment policy does not have specific limits in excess of state law on concentration of credit. All investments held at year end are reported above.

#### NOTE 2 - DEPOSITS AND INVESTMENTS - Continued

**Fair Value Measurement -** The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances whereby inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The City has the following recurring fair value measurements as of June 30, 2016:

#### **Primary Government**

- U.S. Government Agency debt obligations of \$24,941,589 are valued using quoted market prices (Level 1 inputs).
- Michigan Municipal Bonds of \$535,661 are valued using a matrix pricing model (Level 2 inputs).
- The Michigan Class Pool of \$3,147,914 and the Federated U.S. Treasury Cash Reserve of \$639,795 are interests in pooled investments and are measured on a recurring basis using net asset value per share (or its equivalent) of the investment pool as a practical expedient.

#### Pension Trust Fund

- U.S. Government Agency debt obligations of \$3,888,129 and Corporate Bonds and Notes of \$2,899,216 and common and Preferred Equities of \$21,793,001 are valued using quoted market prices (Level 1 inputs).
- The Open ENDMF of \$4,161,083 and AIM Premier Portfolio of \$26,308 and Morgan Stanley Bank Deposit Program of \$509,942 and Goldman Sachs FS Government Fund of \$9,409 are interests in pooled investments and are measured on a recurring basis using net asset value per share (or its equivalent) of the investment pool as a practical expedient.

#### **OPEB Trust Fund**

• The MERS Established Market Fund of \$5,220,667 are interests in pooled investments and are measured on a recurring basis using net asset value per share (or its equivalent) of the investment pool as a practical expedient.

#### NOTE 3 - RECEIVABLES - UNAVAILABLE/UNEARNED REVENUE

Receivables in the governmental activities are 27 percent property tax, 33 percent due from other governments, 39 percent accounts receivable, and 1 percent accrued interest. Business-type activities receivables are 64 percent due from customers, 33 percent loans, 2 percent due from other governments, and 1 percent accrued interest.

Accounts receivable of the Electric Fund are reported net of an allowance for uncollectible accounts of \$200,000.

Governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unavailable revenue and unearned revenue reported in the governmental funds were as follows:

	U	navailable	Unearned		Total	
Property taxes levied and collected for next fiscal years operation (general fund and municipal street fund)  Customer deposits for future services/events  (general and special	\$	2,337,432	\$	-	\$	2,337,432
(general and special revenue funds)				83,036		83,036
	<u>\$</u>	2,337,432	<u>\$</u>	83,036	\$	2,420,468
Component Units						
Property taxes levied and collected for next fiscal years operation	<u>\$</u>	57,148	<u>\$</u>		<u>\$</u>	57,148
Accounts receivable that do not meet the definition of available under modified accrual accounting	<u>\$</u>	<u>44,609</u>	\$	<u>-</u>	<u>\$</u>	44,609

### NOTE 4 - FUND BALANCES - GOVERNMENTAL FUNDS

Fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds, is as follows:

	General Fund	Other Major Funds	Nonmajor Funds	Total
Nonspendable: Prepaid items	\$ 15,987	\$ -	\$ 2,500	\$ 18,487
Inventory	Ψ 13,707	ψ - -	43,682	43,682
inventory	15,987		46,182	62,169
Restricted:				
Streets	-	946,312	-	946,312
Cemetery trust			868,277	868,277
		946,312	868,277	1,814,589
Committed:				
Streets	-	1,779,473	-	1,779,473
Capital projects	-	1,395,072	-	1,395,072
Building Dept.	-	-	160,980	160,980
Housing Dept.	-	-	6,779	6,779
Cemetery	-	-	8,531	8,531
Drug Enforcement	-	-	10,701	10,701
Recreation	-	-	47,107	47,107
Auditorium	-	-	8	8
Arts Council	-	-	58,540	58,540
Recreation center	-	-	23,014	23,014
Airport			3,349	3,349
		3,174,545	319,009	3,493,554
Unassigned	3,199,908		<u> </u>	3,199,908
Total fund balances - Governmental				
funds	\$ 3,215,895	\$ 4,120,857	<u>\$ 1,233,468</u>	\$ 8,570,220

### NOTE 5 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund receivables and payables consisted of the following at September 30, 2016:

Fund/		Fund/	
Component Unit	Receivable	Component Unit	Payable
•		-	•
Due from/to other funds			
Total	NONE		NONE
Advances from/to other			
funds			
<u> </u>			
Total	NONE		NONE
10141	TOTAL		110111
Total Primary			
•	NONE		NONE
Government	NONE		NONE

The Due From/To Other Fund balances resulted from temporary loans to cover cash short falls in a given fund and from a time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

Also, certain amounts are reported as internal balances in the statement of net assets relative to the elimination of Internal Service Funds.

## NOTE 5 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS - Continued

Transfers consisted of the following for the year ended September 30, 2016:

Transfers	Transfers		_
<u>Fund</u>	<u>Out</u>	<u>Fund</u>	<u>In</u>
General	\$ 1,175,870	Capital Projects	\$ 250,000
		Building Department	-
		Housing Development	140,000
		Cemetery	166,000
		Drug Enforcement	12,000
		Recreation	105,000
		Civic Auditorium -	
		operating	245,000
		Civic Auditorium -	52.050
		debt service	52,870
		Doyle Community	25,000
		Center	35,000
		Airport Electric	90,000 80,000
		Electric	80,000
	1,175,870		1,175,870
C 't ID '	1 277 566	g :, g	150 (71
Capital Projects	1,277,566	Sanitary Sewer	159,671
		Airport Auditorium	55,000
		Municipal Street	62,895 1,000,000
	1,277,566	Municipal Street	1,277,566
	1,277,300		1,277,300
Cemetery Trust	30,770	Cemetery	30,770
Total Primary			
Government	<u>\$ 2,484,206</u>		<u>\$ 2,484,206</u>

Transfers are used to: (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; (2) the transfer from the major street fund to the local street fund represents the sharing of gas and weight tax revenues; and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# NOTE 6 - CAPITAL ASSETS

Capital assets activity for the year ended September 30, 2016, was as follows:

	Balance October 1, 2015	Additions	Disposals/ Transfers	Balance September 30, 2016	
Primary Government					
Governmental activities					
Capital assets, not being depreciated:					
Land	\$ 566,260	\$ -	\$ -	\$ 566,260	
Capital assets, being depreciated:					
Infrastructure Land -	8,902,262	1,524,765	-	10,427,027	
improvements Buildings and	5,279,284	197,910	-	5,477,194	
improvements Machinery and	8,624,816	57,118	-	8,681,934	
equipment	2,397,235	356,928	83,625	2,670,538	
Vehicles	4,215,616	749,876	-	4,965,492	
Office furniture					
and equipment	<u>389,987</u>			389,987	
Subtotal	29,809,200	2,886,597	83,625	32,612,172	
Accumulated depreciation					
Infrastructure	1,982,988	925,873	-	2,908,861	
Land improvements	3,442,032	212,287	-	3,654,319	
Buildings and	2.5.2.050	241.060		2 004 046	
improvements Machinery and	3,562,978	241,068	-	3,804,046	
equipment	2,021,977	146,699	83,625	2,085,051	
Vehicles	2,861,876	393,657	-	3,255,533	
Office furniture	2,001,070	373,037		3,233,333	
and equipment	378,518	4,587		383,105	
Subtotal	14,250,369	1,924,171	83,625	16,090,915	
Net capital assets					
being depreciated	15,558,831			16,521,257	
Net capital assets	<u>\$ 16,125,091</u>			\$ 17,087,517	

# NOTE 6 - CAPITAL ASSETS - Continued

	Balance October 1, 2015 Additions		Disposals/ Transfers	Balance Sept. 30, 2016
Business-Type activities				
Capital assets, not being depreciated:  Land  Construction in	\$ 577,093	\$ -	\$ -	\$ 577,093
progress	1,751,337	2,598,187	1,087,084	3,262,440
Subtotal	2,328,430	2,598,187	1,087,084	3,839,533
Capital assets, being depreciated:				
Land improvements	1,622,268	-	-	1,622,268
Buildings, improvements and system	107,747,184	2,860,747	-	110,607,931
Machinery and equipment Office furniture	1,145,685	-	-	1,145,685
and equipment	24,952			24,952
Subtotal	110,540,089	2,860,747	-	113,400,836
Accumulated depreciation				
Land improvements Buildings, improvements	1,072,506	173,197	-	1,245,703
and system	67,369,956	3,010,842	-	70,380,798
Machinery and equipment	295,631	74,568	-	370,199
Office furniture and equipment	22,370	2,582		24,952
Subtotal	68,760,463	3,261,189		72,021,652
Net capital assets being depreciated	41,779,626			41,379,184
Net capital assets	\$ 44,108,056			\$ 45,218,717

#### NOTE 6 - CAPITAL ASSETS - Continued

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		Business-type activities:	
General government	\$ 345,790	Electric	\$ 1,731,698
Public safety	553,443	Sanitary Sewer	1,172,457
Public works	769,115	Water	357,034
Recreation and			
cultural	 255,823		
Total	\$ 1,924,171	Total	\$ 3,261,189

# **Discretely Presented Component Units**

# **Downtown Development Authority**

		Balance						Balance
		ctober 1, 2015	A	dditions	Dis	sposals	<b>зе</b> р	tember 30, 2016
Capital assets, being depreciated								
Land improvements Buildings and	\$	283,662	\$	-	\$	-	\$	283,662
improvements		404,364						404,364
Subtotal		688,026		-		-		688,026
Accumulated depreciation Land improvements Buildings and		165,540		18,910		-		184,450
improvements		226,212		20,218				246,430
Subtotal		391,752		39,128				430,880
Net capital assets being depreciated	<u>\$</u>	296,274					<u>\$</u>	257,146

Depreciation was charged to programs of the component units as follows:

Downtown Development Authority \$ 39,128

#### NOTE 7 - LONG-TERM DEBT

Following is a summary of long-term debt transactions for the year ended September 30, 2016:

	Balance October 1,			Balance September 30,	Current
	2015	Additions	Reductions	2016	Portion
Governmental Activities					
Loans payable	\$ 989,440	\$ 519,334	\$ 97,241	\$ 1,411,533	\$ 120,961
Compensated absences	556,693	437,583	416,035	578,241	-
Net OPEB obligation	4,052,000	1,449,480	1,949,480	3,552,000	
	5,598,133	2,406,397	2,462,756	5,541,774	120,961
Business-Type Activities					
Revenue bonds	13,344,451	37,149	1,699,652	11,681,948	1,728,639
Compensated absences	308,000	244,050	227,050	325,000	_
Net OPEB obligation	450,000	160,970	216,585	394,385	
	14,102,451	442,169	2,143,287	12,401,333	1,728,639
Total Primary Government					
Long-Term Debt	<u>\$ 19,700,584</u>	<u>\$ 2,848,566</u>	<u>\$ 4,606,043</u>	<u>\$ 17,943,107</u>	<u>\$ 1,849,600</u>

Long-term debt payables at September 30, 2016, consisted of the following individual issues:

#### **Governmental Activities**

\$983,446 2010 Capital Improvement bonds payable annually, beginning November 1, 2011 and ending November 1, 2025, ranging from \$56,993 to \$79,343, plus interest paid semi-annually at 1.4% to 6.0%

\$ 689,474

Note payable to Bank in the amount of \$398,106, monthly payment of \$3,065 including interest at 4.50%, final payment due July 1, 2023, secured by Fire Truck with a net book value of \$174,724

213,256

Note payable to Bank in the amount of \$516,334, monthly payment of \$3,161 including interest at 1.23%, final payment due May 12, 2031, secured by Fire Truck with a net book value of \$589,964

508,803

# NOTE 7 - LONG-TERM DEBT - Continued

Compensated absence	578,241
Net OPEB obligation	3,552,000
Total Governmental Activities Long-Term Liability	<u>\$ 5,541,774</u>
<b>Business-Type Activities</b>	
\$3,416,554 2010 Capital Improvement bonds payable annually, beginning November 1, 2011 and ending November 1, 2025, ranging from \$198,007 to \$275,657, plus interest paid semi-annually at 1.4% to 6.0%	\$ 2,400,526
\$5,725,000 2005 Electric revenue refunding bonds, payable in semi-annual installments ranging from \$430,000 to \$640,000, plus interest at 3.25% to 5.0%, final payment due May, 2017	640,000
\$1,086,070 2007 State/Drinking Water Revolving Fund loan payable annually, beginning October1, 2011 and ending October 1, 2027, ranging from \$45,000 to \$66,070, including interest paid semi-annually at 2.125%	641,070
\$5,745,000 1996 Sanitary Sewer System revenue bonds, payable in semi-annual installments ranging from \$240,000 to \$355,000, plus interest at 2.25%, final payment due September 30, 2017	355,000
\$2,660,000 2007 State/Clean Water Revolving Fund loan payable annually, beginning April 1, 2013 and ending April 1, 2028, ranging from \$115,000 to \$145,587, including interest paid semi-annually at 1.625%	1,675,587
\$5,505,000 2008 Sanitary Sewer System revenue bonds, payable in semi-annual installments ranging from \$215,000 to \$292,172 plus interest at 2.50%, final payment due October 1, 2029	3,302,172
\$2,486,274 2013 State/Clean Water Revolving Fund loan payable in semi-annual installments ranging from \$105,000 to \$150,919 plus interest at 2.00%, final payment due April 1, 2034	2,280,919
\$476,674 2013 State/Clean Water Revolving Fund loan payable in semi-annual installments ranging from \$15,000 to \$26,674 plus interest at 2.50%, final payment due April 1, 2034	386,674

### **NOTE 7 - LONG-TERM DEBT - Continued**

Compensated Absences	325,000
Net OPEB Obligation	394,385
Total Business-Type Activities Long-Term Liabilities	12,401,333
Total Primary Government Long-Term Debt	\$ 17,943,107

# **Debt Service Requirements**

The annual requirements to service all debt outstanding as of September 30, 2016 (excluding compensated absences), including both principal and interest, are as follows:

	Governmental Activities			
	Principal	Interest	Total	
2017	\$ 120,961	\$ 49,258	\$ 170,219	
2018	123,746	45,312	169,058	
2019	126,593	40,947	167,540	
2020	130,623	36,170	166,793	
2021	132,793	32,844	165,637	
2022-2026	597,747	96,015	693,762	
2027-2031	179,070	18,570	197,640	
Total	<u>\$ 1,411,533</u>	<u>\$ 319,116</u>	<u>\$ 1,730,649</u>	
	Bus	siness-Type Activ	rities	
	Principal	Interest	Total	
2017	\$ 1,728,639	\$ 335,283	\$ 2,063,922	
2018	757,523	276,106	1,033,629	
2019	771,408	255,291	1,026,699	
2020	794,176	233,019	1,027,195	
2021	803,061	209,631	1,012,692	
2022-2026	4,305,720	653,211	4,958,931	
2027-2031	2,003,828	144,682	2,148,510	
2032-2034	517,593	16,264	533,857	
Total	<u>\$ 11,681,948</u>	<u>\$ 2,123,487</u>	<u>\$ 13,805,435</u>	

#### NOTE 7 - LONG-TERM DEBT - Continued

### **Discretely Presented Component Units**

### **Downtown Development Authority**

Following is a summary of long-term debt transactions for the year ended September 30, 2016:

	Balance			Balance	
	October 1,			September 30,	Current
	2015	Additions	Reductions	2016	Portion
Loan Payable	<u>\$ 138,877</u>	\$ -	<u>\$ 10,818</u>	<u>\$ 128,059</u>	<u>\$ 11,264</u>

Long-term debt payable at September 30, 2016, consisted of the following individual issue:

Note payable to Farmers State Bank in the amount of \$180,000, monthly payment of \$1,275 including interest at 3.29%, final payment due August 1, 2026, unsecured

\$ 128,059

Prepayment Penalty - the loan agreement contains the following prepayment penalty clause: prepayment penalty of 5% on the current balance if payoff is within the first year; second year will require a 4% penalty; third year will require a 3% penalty; fourth year will require a 2% penalty; fifth year will require a 1% penalty on current balance at time of payoff.

#### **Debt Service Requirements**

The annual requirements to service all debt outstanding as of September 30, 2016 including both principal and interest, are as follows:

	<u>P</u>	rincipal_	I	nterest	 Total
2017	\$	11,264	\$	4,032	\$ 15,296
2018		11,642		3,654	15,296
2019		12,041		3,255	15,296
2020		12,493		2,803	15,296
2021		13,006		2,290	15,296
Thereafter		67,613		7,596	 75,209
Total	\$	128,059	\$	23,630	\$ 151,689

#### NOTE 7 - LONG-TERM DEBT - Continued

#### **Discretely Presented Component Units**

### **Brownfield Redevelopment Authority**

Following is a summary of long-term debt transactions for the year ended September 30, 2016:

	Balance			Balance	
	October 1,			September 30,	Current
	2015	Additions	Reductions	2016	<u>Portion</u>
Loans Payable	<u>\$ 278,701</u>	<u>\$ 1,700,000</u>	<u>\$ 29,155</u>	<u>\$ 1,949,546</u>	<u>\$ 29,592</u>

Long-term debt payable at September 30, 2016, consisted of the following individual issues:

Note payable to Michigan Department of Environmental Quality in the amount of \$340,760, annual payment of \$33,335 including interest at 1.50%, final payment due June 26, 2024

\$ 249,546

Note payable to City of Sturgis - Electric Fund in the amount (not to exceed) \$1,700,000, deferred payments until June 1, 2021, thirty years maximum, annual payment, interest accrues at 2.468%, payments apply to principal until paid, interest balance accrues and will be paid last per Development Agreement and Brownfield Plan

1,700,000

Total \$ 1,949,546

#### **Debt Service Requirements**

The annual requirements to service all debt outstanding as of September 30, 2016 including both principal and interest, are as follows:

	<u>P</u>	rincipal_	<u> I</u> 1	nterest		Total
2017	\$	29,592	\$	3,743	\$	33,335
2018		30,036		3,299		33,335
2019		30,487		2,848		33,335
2020		30,944		2,391		33,335
2021		31,408		1,927		33,335
2022-2024		97,079		2,926		100,005
Total - scheduled debt		249,546		17,134		266,680
Unscheduled debt		<u>1,700,000</u>				1,700,000
Total	\$	1,949,546	\$	17,134	<u>\$</u>	1,966,680

#### NOTE 7 - LONG-TERM DEBT - Continued

#### **Discretely Presented Component Units**

### **Building Authority**

Following is a summary of long-term debt transactions for the year ended September 30, 2016:

	Balance			Balance	
	October 1,			September 30,	Current
	2015	Additions	Reductions	2016	<u>Portion</u>
Revenue					
Bonds	<u>\$ 9,155,000</u>	\$ -	<u>\$ 300,000</u>	<u>\$ 8,855,000</u>	<u>\$ 325,000</u>

Long-term debt payable at September 30, 2016, consisted of the following individual issue:

Sturgis Building Authority Series 2014 Refunding Bonds, payable annually beginning October 1, 2016 and ending October 1, 2034, ranging from \$290,000 to \$745,000, including interest paid semiannually with rates ranging from 2.00% to 4.25%

\$ 8,855,000

#### **Debt Service Requirements**

The annual requirements to service all debt outstanding as of September 30, 2016 including both principal and interest, are as follows:

	<u>Principal</u>	Interest	Total
2017	\$ 325,00	00 \$ 322,012	\$ 647,012
2018	330,00	00 315,513	645,513
2019	340,00	00 308,912	648,912
2020	350,00	00 302,112	652,112
2021	370,00	00 291,613	661,613
2022-2026	2,165,00	0 1,266,462	3,431,462
2027-2031	2,855,00	788,363	3,643,363
2032-2034	2,120,00	00 172,800	2,292,800
Total	\$ 8,855,00	<u>\$ 3,767,787</u>	<u>\$12,622,787</u>

#### NOTE 8 - NOTES RECEIVABLE

At September 30, 2016, the Electric Fund reflected the following notes receivable:

Note receivable from Sturgis Hospital, Inc. collectible in monthly installments of \$2,247, plus interest at 6%, due in full September 30, 2023

\$ 191,033

Note receivable from Brownfield Development Authority - component unit collectible beginning in 2021 with interest accruing at 2.468%, due in full within thirty years

1,700,000

Total \$ 1,891,033

#### NOTE 9 - LEASE RECEIVABLE

### **Discretely Presented Component Units**

#### **BUILDING AUTHORITY**

At September 30, 2016, the Building Authority reflected the following lease receivable:

Lease receivable from Sturgis Hospital, Inc. collectible in monthly installments beginning March 1, 2010 and ending September 1, 2034, ranging from \$322,561 to \$411,159, receipts are pledged to the payment of the principal and interest on the Authority Bonds payable

8,855,000

#### NOTE 10 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. It is the policy of the City to purchase commercial insurance for most risks of loss to which it is exposed and to cover the majority of the health care benefits provided to City employees.

Prior to May 1, 2013, the City was internally self-insured for claims arising from workers' compensation for all employees. Effective May 1, 2013, the City purchased commercial insurance for workers' compensation claims. The City continues to maintain the self-insurance reserve in an internal service fund for active run-out claims.

During the year ended September 30, 2016, a total of \$4,542 was incurred in workers' compensation claims and related administrative costs.

Changes in the Workers' Compensation Self-Insurance Fund claims liability for the year ended September 30, 2016, was as follows:

Claims liability October 1	\$ 20,000
Current year claims and	
changes in estimates	4,542
Claim payments	 (4,542)
Claims liability September 30	\$ 20,000

For all eligible City employees, the City purchases commercial health care insurance. Stoploss insurance coverage limits claim expense to \$60,000 per contract annually. Health care insurance premiums are accounted for in the Employee Benefit Fund. The City is self-insured for employee medical benefits which totaled \$858,271 in 2016 and are reported in the Employee Benefit Fund.

Changes in the Employee Benefit Fund self-insured claims liability for the year ended September 30, 2016, was as follows:

Claims liability October 1	\$ 315,000
Current year claims and	
changes in estimates	819,371
Claim payments	(858,271)
Claims liability September 30	\$ 276,100

#### NOTE 11 - DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan created in accordance with the Internal Revenue Code Section 457, that is administered by ICMA Retirement Corporation. The plan, available to all city employees, permits them to defer a portion of their payroll until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The plan trustee holds all assets of the plan, maintains accounting of each plan participant's accumulated assets and makes distributions to participants in accordance with the plan document. Participants may contribute any amount allowed by the plan. The City will match the employee contribution at different percentages based on the employee group. In fiscal year 2016, the City contributed \$136,532 in employer matching contributions. Plan provision and contribution requirements can only be amended by authorization of the City Commission.

#### NOTE 12 - DEFINED BENEFIT PENSION PLAN

#### **Plan Description**

The City maintains a single-employer defined benefit pension plan (City of Sturgis Employers' Retirement System) which covers all City unionized employees who normally work 1,950 hours or more a year, and all other full time City employees. The system provides retirement, disability and death benefits to plan members and their beneficiaries. At September 30, 2016, the date of the most recent actuarial valuation, membership consisted of 98 retirees and beneficiaries currently receiving benefits and terminated employees entitled to benefits but not yet receiving them, and 94 current active employees. The plan does not issue a separate financial report.

### **Summary of Significant Accounting Policies**

The financial statements of the City's defined benefit pension plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The City's contributions are recognized when due and a formal commitment to provide the contribution has been made. Benefits and refunds are recognized when due and payable according to the terms of the Plan.

Plan investments are reported at fair value with plan administrative costs being financed by the plan.

#### **Contributions**

The City's Plan benefits and contribution requirements were established and may be amended under the authority of the City Commission and under agreements with the City's collective bargaining units representing various classes of employees. The funding policy provides for periodic employer contributions at actuarially determined rates.

#### NOTE 12 - DEFINED BENEFIT PENSION PLAN - Continued

#### BRIEF SUMMARY OF BENEFIT PROVISIONS

REGULAR RETIREMENT
(no reduction factor for age)

General (hired prior to 1/1/2016 and Electric Union (hired prior to 3/1/15): Any age with 25 years of service.

**Eligibility** 

General (hired prior to 1/1/2016 and Electric Union (hired prior to 3/1/15): Age 55 with 25 years of service.

General and Electric: Age 60 with 10 years of service of 65 with 5 years of service.

Police and Fire Any age with 25 years of service, or age 55 with 10 years of service, or at age 60 with 5 years.

Type of final average compensation

Total service multiplied by:

General, - the sum of (a) 1.2% of the first \$4,200 of final average compensation (FAC) and (b) 1.7% of FAC in excess of \$4,200.

Amount

Electrical - 2.0% of FAC

2.5% of FAC

Fire: Highest 3 consecutive years out of last 5.

Others: Highest 5 consecutive years out of last 10

#### **DEFERRED RETIREMENT**

Electrical (hired prior to 3/1/2008) and Non-Union (hired prior to 1/1/2009): 5 years of service.

Electric (hired on or after 3/1/2008 and prior to 3/1/2015) and Non-Union (hired on or after 1/1/2009) and prior to 1/1/2016): 8 years of service.

Electric (hired on or after 3/1/2015) and Non-Union (hired on or after 1/1/2016): 10 years of service.

Fire: 8 years of service, 5 years of service if retiring at age 60

Other: 10 years of service.

Computed as a regular retirement but based upon service and final average compensation at termination date. Benefit begins at normal retirement age.

#### NOTE 12 - DEFINED BENEFIT PENSION PLAN - Continued

#### BRIEF SUMMARY OF BENEFIT PROVISIONS

**Eligibility** Amount

#### NON-DUTY DEATH BEFORE RETIREMENT

10 years of service. Computed as a regular retirement but actuarially

reduced in accordance with a 100% joint and

survivor election.

#### **DUTY DEATH BEFORE RETIREMENT**

No age or service requirements Upon termination of Workers' Compensation,

benefits equal to the Workers' Compensation payments to the spouse, children under age 18 and

dependent parents.

#### NON-DUTY DISABILITY RETIREMENT

10 years of service. Computed as a regular retirement. Maximum

Amount - Final average compensation less Social

Security amount, if any.

#### **DUTY DISABILITY RETIREMENT**

No age or service requirements. Computed as regular retirement. Upon attaining

age 65 and termination of Workers' Compensation, additional service credit is granted for period in receipt of Workers' Compensation, and benefit is recomputed. Minimum amount - 17% of final average compensation less Social Security amount. Maximum amount – final average compensation less Social Security

amount.

#### **MEMBER CONTRIBUTIONS**

General 1.80% of gross pension wages.

Electric 4.55% of gross pension wages. Police 3.01% of gross pension wages.

Fire 4.30% of gross pension wages.

Required contributions in excess of the Employer Cap are paid by active employees.

#### **NOTE 12 -DEFINED BENEFIT PENSION PLAN - Continued**

#### **BRIEF SUMMARY OF BENEFIT PROVISIONS**

Eligibility	Amount
CAP ON EMPLO	OYER CONTRIBUTIONS
General (hired on or after 12/31/2012)	10.0% of gross pension wages.
Electric (hired on or after 3/1/2012)	10.0% of gross pension wages.
Police (hired on or after 10/1/2011)	16.2% of gross pension wages.
Fire (hired on or after 10/1/2012)	16.2% of gross pension wages.

Required contributions in excess of the Employer Cap are paid by active employees.

#### MEMBER FAC FACTOR BUY-UP CONTRIBUTIONS

Electric (hired prior to 3/1/2008)	Discontinued on 10/1/2014.
Fire	Discontinued on 10/1/2011.
Police and Dispatchers	Discontinued on 10/1/2013.

#### POST-RETIREMENT ADJUSTMENT

Police Union

In addition to normal pension benefits, the City will pay as a cost of living adjustment \$500 per year for 15 years, on a cumulative basis, to the first 2 employees who irrevocably notify the City and retire in each of the contract years commencing 10/1/2003, 2004, and 2005.

#### NOTE 12 - DEFINED BENEFIT PENSION PLAN - Continued

For the year ended September 30, 2016, the City recognized pension expense of \$1,284,230 computed as follows:

Service cost	\$ 728,751
Interest on total pension liability	2,129,388
Current-period benefit changes	-
Employee contributions	(159,472)
Projected earnings on plan investments	(2,174,017)
Pension plan administrative expense	56,707
Other changes in plan fiduciary net position	-
Recognition of Outflow (Inflow) of	
Resources due to liabilities	308,940
Recognition of Outflow (Inflow) of	
Resources due to assets	 393,933
Total Pension Expense	\$ 1,284,230

At September 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	O	et Deferred utflows of Resources
Difference between expected and actual experience Changes in assumptions Net difference between projected and actual earnings	\$	(672,882) 1,855,489
on plan investments		1,042,787
Total	<u>\$</u>	2,225,394

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Net Deferred		
Year Ending	Outflows of		
September 30,	Resources		
2017	\$ 702,873		
2018	702,873		
2019	752,831		
2020	66,817		
Total	\$ 2,225,394		

### NOTE 12 - DEFINED BENEFIT PENSION PLAN - Continued

Pension Plan Disclosures under GASB Statement 6'	Pension Plan	<b>Disclosures</b>	under GASB	Statement 67
--	--------------	--------------------	------------	--------------

Actuarial Valuation Date	September 30, 2016
Pension Plan's fiscal Year Ending Date (Measurement Date & Reporting Date)	September 30, 2016
Membership	
Number of	
-Retirees and Beneficiaries	98
-Inactive, Nonretired Members	29
-Active Members	94
-Total	221
Covered Payroll	\$ 5,642,470
Net Pension Liability	
Total Pension Liability	\$ 33,837,964
Plan Fiduciary Net Position	33,396,678
Net pension Liability	\$ 441,286
Plan Fiduciary Net Position as a Percentage	
of Total Pension Liability	98.70%
Net Pension Liability as a Percentage	
of Covered Payroll	7.82%
<b>Development of the Single Discount Rate</b>	
Single Discount Rate	6.50%
Long-Term Expected Rate of Return	6.50%
Long-Term Municipal Bond Rate*	3.06%
Last year ending September 30 in the 2017	
to 2116 projection period for which projected	
benefit payments are fully funded	2,094
Total Pension Expense	\$ 1,284,230

Deferred Outflows and Deferred Inflows of Resources by Source to be recognized in Future Pension Expenses

	rred Outflows Resources	rred Inflows Resources
Difference between expected and actual experience Changes in assumptions	\$ - 1,855,489	\$ 672,882 -
Net difference between projected and actual earnings on pension plan investments	1,598,837	556,050
	\$ 3,454,326	\$ 1,228,932

\*Source

"20-Bond GO Index" is the Bond Buyer Index, general obligation, 20 years to maturity, mixed quality. In describing this index, the Bond Buyer notes that the bonds' average credit quality is roughly equivalent to Moody's Investors Service's Aa2 rating and Standard & Poor's Corp.'s AA. The rate shown is as of September 29, 2016, the most recent date available on or before the measurement date.

#### NOTE 12 - DEFINED BENEFIT PENSION PLAN - Continued

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
U.S. Fixed Income	37%	5.0%
Large Cap Growth Equity	24%	10.3%
Large Cap Value Equity	24%	10.0%
International Equity	10%	9.7% - 12.0%
Small/Mid Cap Equity	5%	11.3% - 12.2%

#### MEASUREMENT OF THE NET PENSION LIABILITY

The net pension liability is measured as the total pension liability, less the amount of the pension plan's fiduciary net position. In actuarial terms, this will be the accrued liability less the market value of assets (not the smoothed actuarial value of assets that is often encountered in actuarial valuations performed to determine the employer's contribution requirement).

A Single Discount Rate of 6.50% was used to measure the total pension liability. This Single Discount Rate was based on the expected rate of return on pension plan investments of 6.50% and a municipal bond rate of 3.06%. The projection of cash flows used to determine this Single Discount Rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position and future contributions were sufficient to finance the benefit payments though the year 2094. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2094, and the municipal bond rate was applied to all benefit payments after that date.

#### NOTE 12 - DEFINED BENEFIT PENSION PLAN - Continued

Below is a table providing the sensitivity of the net pension liability to changes in the discount rate. In particular, the table presents the plan's net pension liability, if it were calculated using a Single Discount Rate that is one percent lower or one percent higher than the Single Discount Rate:

# SENSITIVITY OF NET PENSION LIABILITY TO THE SINGLE DISCOUNT RATE ASSUMPTION

	Current Single Discount	
1% Decrease	Rate Assumption	1% Increase
5.50%	6.50%	7.50%
\$ 4,924,907	\$ 441,286	\$ (3,267,621)

#### NOTE 13 - POST-EMPLOYMENT HEALTH CARE BENEFITS

#### **Description**

Effective October 1, 2007, the City adopted the provisions of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits other than Pensions. In addition to the relevant disclosures within this note related to the implementation of GASB Statement No. 45, the financial statements reflect a long-term liability and related expenses of \$3,552,000 and \$394,385 in governmental and business-type activities, respectively.

The City provides certain health care benefits for retirees, as per the requirements of union contracts and the authority of the City Commission. Currently 75 percent of the City's full-time employees may become eligible for these benefits if they retire from the City and receive a pension. The City covers the majority of the cost by purchasing health care insurance. Currently, 93 retirees are eligible for health care benefits of which 68 are enrolled.

#### **Funding Policy**

The Plan is financed by annual employer contributions to the Other Postemployment Benefit Trust Fund and by charges for services revenues accounted for in the Employee Benefit Internal Service Fund. Post-employment health care costs are accounted for in the Employee Benefits Fund. Contribution levels are determined annually by the City Commission during the annual budget process after considering the actuarially determined annual required contribution and the expected cash outlay for the annual benefits and available resources. For fiscal year 2016 the City contributed \$1,439,270 to the Plan of which \$555,291 was used to pay benefits and \$883,979 was held in a trust fund. Transfers to the Employee Benefits Fund in excess of the actual pay-as-you-go costs are held in trust, so they do reduce the City's net-OPEB obligation.

#### NOTE 13 - POST-EMPLOYMENT HEALTH CARE BENEFITS - Continued

#### **Annual OPEB Cost and Net OPEB Obligation**

The City's annual OPEB cost is calculated based on the annual required contribution (ARC) of the City, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period of 30 years. The following table illustrates the components of the City's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the City's net OPEB obligation:

Annual required contribution	\$ 1,610,450
Interest on net OPEB obligation	 
Annual OPEB cost	1,610,450
Increase in assets held in trust fund	495,991
Contributions made	 1,670,074
Increase (decrease) in net OPEB obligation	(555,615)
Net OPEB obligation - beginning of year	 4,502,000
Net OPEB obligation - end of year	\$ 3,946,385

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for 2008 through 2016 were as follows:

 Annual PEB Cost	Percentage of Annual OPEB Cost Contributed	C	let OPEB Obligation- nd of Year
\$ 1,410,567	39.6%	\$	851,823
1,474,072	35.1%		1,808,353
2,048,963	27.5%		3,293,917
1,999,632	51.9%		4,254,939
1,474,035	84.4%		4,371,351
1,452,152	84.5%		4,408,726
1,469,183	87.4%		4,377,952
1,418,911	99.9%		4,502,000
1,610,450	96.4%		3,946,385
	OPEB Cost  \$ 1,410,567 1,474,072 2,048,963 1,999,632 1,474,035 1,452,152 1,469,183 1,418,911	Annual OPEB CostAnnual OPEB Cost Contributed\$ 1,410,567 1,474,072 2,048,963 1,999,632 1,474,035 1,452,152 1,469,183 1,418,91139.6% 39.6% 27.5% 51.9% 84.4% 87.4% 99.9%	Annual Annual OPEB OPEB Cost Cost Contributed Er  \$ 1,410,567 39.6% \$ 1,474,072 35.1% 2,048,963 27.5% 1,999,632 51.9% 1,474,035 84.4% 1,452,152 84.5% 1,469,183 87.4% 1,418,911 99.9%

Because 2008 was the year of transition for GASB Statement No. 45, requirements of GASB Statement No. 45 have been implemented prospectively; therefore, the above illustration does not reflect similar information respective of the three preceding years.

#### **Funding Status and Funding Progress**

As of December 31, 2013, the most recent actuarial valuation date, the Plan was partially funded. The actuarial accrued liability for benefits equaled \$20,532,058, resulting in an unfunded actuarial accrued liability (UAAL) of \$18,168,841. The covered payroll (annual payroll of active employees covered by the Plan) equaled \$5,018,122, and the ratio of the UAAL to the covered payroll equaled 362%.

#### NOTE 13 - POST-EMPLOYMENT HEALTH CARE BENEFITS - Continued

#### **Funding Status and Funding Progress - Continued**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented as RSI following the notes to the financial statements, is to present multi-year trend information about whether the actuarial value of Plan assets in increasing or decreasing over time relative to the actuarial accrued liability for benefits. Additionally, because 2008 was the year of transition for GASB Statement No. 45, requirements of GASB Statement No. 45 have been implemented prospectively; therefore, the RSI does not reflect similar information respective of the two preceding years.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive Plan (the Plan understood by the City and Plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the City and Plan members to that point. There are no legal or contractual funding limitations that would potentially affect the projection of benefits for financial accounting purposes. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

In the actuarial valuation dated December 31, 2013, the entry age normal actuarial cost method was used. Because the City funds its OPEB on a pay-as-you-go basis, the plan has no assets (investments) used specifically for paying the post-retirement medical benefits; therefore, the actuarial assumptions included a 7.0% discount rate, which approximates the expected rate of return on non-pension investments held by the City. Actuarial assumptions also included annual health care and prescription drug cost trend rates of 9% and 9%, respectively, initially, reduced by decrements to an ultimate rate of 4% for both health care and prescription drug costs after five and ten years, respectively. The UAAL is being amortized as a level dollar amount over thirty years on an open basis.

#### NOTE 14 - CONTINGENT LIABILITIES

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the state and federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts if any, to be immaterial.

The City is a defendant in various lawsuits. Although, the outcome of these lawsuits are not presently determinable, it is the opinion of the City's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the City.

#### NOTE 15 - PURCHASED POWER AGREEMENT

The City has entered into an agreement as of May 24, 2006, with Indiana Michigan Power Company (American Electric Power) to purchase electric service on a cost-based formula rate. The contract period runs from July 1, 2006 through May 31, 2026 and includes various cancellation clauses for either party based on advance notification dates or specific circumstances arising. The City receives a monthly invoice which includes a demand charge, energy charge and a fuel charge. The fuel charge is adjusted monthly from an estimated fuel rate factor to an actual. The contract also includes a formula rate true-up clause which requires a calendar year computation based on actual generation demand and generation energy charges. For the fiscal year ended September 30, 2016, the City incurred purchased power cost under this agreement of \$16,237,640 which is included in the Electric Fund as Purchased Power expense and includes an estimated liability of \$315,000 for future true-up cost charges.

#### NOTE 16 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

The annual budget is prepared by the City management and adopted by the City Commission; subsequent amendments are approved by the City Commission. Unexpended appropriations lapse at year-end; encumbrances are not included as expenditures. During the current year, the budget was amended in a legally permissible manner.

The budget has been prepared in accordance with generally accepted accounting principles.

State statutes provide that a local unit shall not incur expenditures in excess of the amount appropriated. The approved budgets of the City were adopted on a fund level basis.

During the year ended September 30, 2016, the City incurred expenditures in excess of the amounts appropriated at the legal level of budgetary control as follows:

None Were Material

#### NOTE 17 - FUND EQUITY DEFICITS

The Brownfield Redevelopment Authority component unit had a deficit net position (full accrual basis) of \$1,748,682 at September 30, 2016. The City plans to eliminate the net position deficit with future tax increment financing collections.

#### NOTE 18 - RESTATEMENT OF BEGINNING NET POSITION

Beginning net position has been restated for governmental activities and for business type activities due to a correction of overstated special assessment receivables.

Governmental Activities				
Beginning net position Overstated special assessme Restated beginning net posi			· · · · · · · · · · · · · · · · · · ·	,782,169 <u>615,831</u> ,166,338
Business Type Activities	<del></del>	Sanitary		
	Electric Fund	Samtary Sewer Fund	Water Fund	Total
Beginning net position Overstated special	\$ 36,595,805	\$ 11,608,935	\$ 5,524,106	\$ 53,728,846
assessment receivables Restated beginning	122,057	363,981	319,016	805,054
net position	\$ 36,473,748	\$ 11,244,954	\$ 5,205,090	<u>\$ 52,923,792</u>

#### NOTE 19 - GASB PRONOUNCEMENTS

In June 2015, the GASB issued two new standards addressing accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans other than Pension Plans, addressed reporting by OPEB plans, whereas GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, addressed accounting and reporting by employer governments that provide OPEB benefits to their employees. Along with the currently required statement of fiduciary net position and statement of changes in fiduciary net position, OPEB plans will now be required to include in the financial statement more extensive note disclosures and required supplemental information related to the measurement of the OPEB liabilities for which assets have been accumulated. In addition, the City will, after, adoption of GASB Statement No. 75, recognize on the face of the financial statements its net OPEB liability. The City is currently evaluating the impact of these standards will have on the financial statements when adopted. GASB Statement No. 74 is effective for fiscal years beginning after June 15, 2016, whereas GASB Statement No. 75 is effective one year later.

#### NOTE 19 - GASB PRONOUNCEMENTS - Continued

In August 2015, the GASB issued Statement No. 77, *Tax Abatement Disclosures*. The statement improves financial reporting through the disclosure of information about the nature and magnitude of tax abatements that are not consistently or comprehensively reported to the public at present. The City is currently evaluating the impact this standard will have on the financial statements when adopted during the 2016-2017 fiscal year.

In January 2016, the GASB issued Statement No. 80, *Blending Requirements for Certain Component Units - An Amendment of GASB Statement No. 14*. The Statement amends the blending requirements for the financial statement presentation of component units of all state and local governments and requires the blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The City is currently evaluating the impact this standard will have on the financial statements when adopted during the 2016-2017 fiscal year.

In March 2016, the GASB issued Statement No. 82, *Pension issues - An Amendment of GASB Statements No. 67, No. 68, and No. 73*. The Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The City is currently evaluating the impact this standard will have on the financial statements when adopted during the 2017-2018 fiscal year.



# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION GENERAL FUND BUDGETARY COMPARISON SCHEDULE YEAR ENDED SEPTEMBER 30, 2016

DEVENHE	Original Budget	Amended Budget	<u>Actual</u>	Variance with Amended Budget
REVENUE	¢ 2 (20 540	¢ 2.67.540	e 2.664.222	¢ ((02
Taxes	\$ 2,638,540	\$ 2,657,540	\$ 2,664,233	\$ 6,693 361
Licenses and permits	71,900 1,400	81,900	82,261	
Federal grants	93,000	1,400 43,000	1,321 38,564	(79)
State grants State shared revenue	,	,	, , , , , , , , , , , , , , , , , , ,	(4,436)
	1,019,890	1,019,890	1,002,278	(17,612)
Charges for services	140,000	150,000	155,217	5,217
Fines and forfeits	33,500	23,500	24,125	625
Investment income	250,000	200,000	164,388	(35,612)
Payments in lieu of taxes	2,538,900	2,538,900	2,544,074	5,174
Administrative reimbursement	953,640	953,640	951,290	(2,350)
Other	155,550	155,550	167,469	11,919
Total revenue	7,896,320	7,825,320	7,795,220	(30,100)
EXPENDITURES				
Legislative	56,820	56,820	57,357	(537)
General government	1,404,980	1,404,980	1,313,384	91,596
Public safety	4,450,535	4,400,535	4,080,106	320,429
Public works	474,170	474,170	415,918	58,252
Health and welfare	68,000	68,000	64,415	3,585
Recreation and cultural	411,850	411,850	392,906	18,944
Capital outlay	280,800	280,800	277,366	3,434
Debt services	19,975	19,975	19,626	349
Total expenditures	7,167,130	7,117,130	6,621,078	496,052
EXCESS OF REVENUE OVER				
EXPENDITURES	729,190	708,190	1,174,142	465,952
EAFENDITURES	729,190	700,190	1,174,142	403,932
OTHER FINANCING SOURCES (USES)				
Operating transfers in	(1.105.070)	(1.175.070)	(1.177.070)	-
Operating transfers out	(1,125,870)	(1,175,870)	<u>(1,175,870)</u>	
Total other financing sources (uses)	(1,125,870)	(1,175,870)	<u>(1,175,870</u> )	
EXCESS (DEFICIENCY) OF REVENUE AND OTHER SOURCES OVER EXPENDITURES AND OTHER USES	(396,680)	(467,680)	(1,728)	465,952
FUND BALANCE – BEGINNING OF YEAR	3,217,623	3,217,623	3,217,623	
FUND BALANCE – END OF YEAR	\$ 2,820,943	\$ 2,749,943	\$ 3,215,895	<u>\$ 465,952</u>

# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION MAJOR STREET FUND BUDGETARY COMPARISON SCHEDULE YEAR ENDED SEPTEMBER 30, 2016

	Original Budget	Amended Budget	Actual	Variance with Amended Budget
REVENUE	¢	¢	¢.	¢.
Taxes	\$ -	\$ -	\$ -	\$ -
State grants State shared revenue	119,660 545,000	119,660 545,000	131,641	11,981 33,046
Investment income	343,000 100	100	578,046 79	,
Other	1,100	1,100	19	(21)
Other	1,100	1,100	<del></del>	(1,100)
Total revenue	665,860	665,860	709,766	43,906
EXPENDITURES Public works	649,590	649,590	624,551	25,039
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	16,270	16,270	85,215	68,945
OTHER FINANCING SOURCES Operating transfers in				
EXCESS (DEFICIENCY) OF REVENUE AND OTHER SOURCES OVER EXPENDITURES	16,270	16,270	85,215	68,945
FUND BALANCE – BEGINNING OF YEAR	237,806	237,806	237,806	
FUND BALANCE – END OF YEAR	<u>\$ 254,076</u>	<u>\$ 254,076</u>	<u>\$ 323,021</u>	<u>\$ 68,945</u>

# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION LOCAL STREET FUND BUDGETARY COMPARISON SCHEDULE YEAR ENDED SEPTEMBER 30, 2016

		original Budget	 mended Budget		Actual	An	ariance with nended sudget
REVENUE Taxes	\$	255,000	\$ 255,000	\$	255,819	\$	819
Special assessments State grants State shared revenue		87,070 200,000	87,070 200,000		85,626 211,910		- (1,444) 11,910
Investment income Other		50	 50		67 5,581		17 5,581
Total revenue		542,120	542,120		559,003		16,883
EXPENDITURES Public works		462,980	 462,980		449,490		13,490
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES		79,140	79,140		109,513		30,373
FUND BALANCE – BEGINNING OF YEAR		125,819	 125,819		125,819		<del>-</del>
FUND BALANCE – END OF YEAR	<u>\$</u>	204,959	\$ 204,959	<u>\$</u>	235,332	<u>\$</u>	30,373

# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION MUNICIPAL STREET FUND BUDGETARY COMPARISON SCHEDULE YEAR ENDED SEPTEMBER 30, 2016

	Original <u>Budget</u>	Amended Budget	Actual	Variance with Amended Budget
REVENUE State grants Investment income Other	\$ 259,400 - 500	\$ 259,400 - 500	\$ 199,248 6,061 4,607	\$ (60,152) 6,061 4,107
Total revenue	259,900	259,900	209,916	(49,984)
EXPENDITURES Public works	372,800	408,000	350,950	57,050
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	(112,900)	(148,100)	(141,034)	7,066
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out	1,000,000	1,000,000	1,000,000	<u>-</u>
Total other financing sources (uses)	1,000,000	1,000,000	1,000,000	
EXCESS (DEFICIENCY) OF REVENUE AND OTHER SOURCES OVER EXPENDITURES	887,100	851,900	858,966	7,066
FUND BALANCE – BEGINNING OF YEAR	920,507	920,507	920,507	
FUND BALANCE – END OF YEAR	<u>\$ 1,807,607</u>	<u>\$ 1,772,407</u>	<u>\$ 1,779,473</u>	\$ 7,066

# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION MUNICIPAL STREET/SIDEWALK IMPROVEMENT FUND BUDGETARY COMPARISON SCHEDULE YEAR ENDED SEPTEMBER 30, 2016

	Original Budget	Amended Budget	Actual	Variance with Amended Budget
REVENUE	Ф 620 500	Φ 655,000	Ф 670.000	ф <b>15 000</b>
Taxes	\$ 630,500	\$ 655,000	\$ 670,800	\$ 15,800
State grants	4 000	-	-	-
Special assessments Investment income	4,000	-	204	204
Other	500	-	204	204
Other	500	<del>-</del>	<del>-</del>	<del></del>
Total revenue	635,000	655,000	671,004	16,004
EXPENDITURES Public works	810,000	860,000	735,361	124,639
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	(175,000)	(205,000)	(64,357)	140,643
FUND BALANCE – BEGINNING OF YEAR	452,316	452,316	452,316	
FUND BALANCE – END OF YEAR	<u>\$ 277,316</u>	<u>\$ 247,316</u>	\$ 387,959	<u>\$ 140,643</u>

# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION CAPITAL PROJECTS FUND BUDGETARY COMPARISON SCHEDULE YEAR ENDED SEPTEMBER 30, 2016

	Original Budget	Amended Budget	Actual	Variance with Amended Budget
REVENUE Investment income	\$ 25,000	\$ 25,000	\$ 15,631	\$ (9,369)
EXPENDITURES Capital Outlay		<u>151,400</u>	129,390	22,010
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	25,000	(126,400)	(113,759)	12,641
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out	250,000 (1,277,566)	250,000 (1,277,566)	250,000 (1,277,566)	<u>-</u>
Total other financing sources (uses)	(1,027,566)	(1,027,566)	(1,027,566)	
EXCESS (DEFICIENCY) OF REVENUE AND OTHER SOURCES OVER EXPENDITURES AND OTHER USES	(1,002,566)	(1,153,966)	(1,141,325)	12,641
FUND BALANCE – BEGINNING OF YEAR	2,536,397	2,536,397	2,536,397	
FUND BALANCE – END OF YEAR	<u>\$ 1,533,831</u>	<u>\$ 1,382,431</u>	<u>\$ 1,395,072</u>	<u>\$ 12,641</u>

# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION PUBLIC IMPROVEMENT GRANT FUND BUDGETARY COMPARISON SCHEDULE YEAR ENDED SEPTEMBER 30, 2016

DEVENUE		ginal Idget		mended Budget		Actual	An	ariance with nended udget
REVENUE	\$		ф	600,000	\$	520.070	Φ (	177 ()2()
Federal grants	Ф	-	\$	698,000	Э	520,970	\$ (	177,030)
EXPENDITURES								
Community development		-		256,000		265,200		(9,200)
Economic development				442,000		255,770		<u>186,230</u>
Total expenditures				698,000		520,970		177,030
EXCESS OF REVENUE OVER EXPENDITURES		-		-		-		-
FUND BALANCE - BEGINNING OF YEAR								
FUND BALANCE - END OF YEAR	<u>\$</u>		<u>\$</u>		<u>\$</u>		<u>\$</u>	

# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION EMPLOYEE RETIREMENT SYSTEM

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios

Fiscal year ending September 30,

		2016		2015		2014
Total pension liability						
Service cost	\$	728,751	\$	700,614	\$	646,831
Interest on total pension liability		2,129,388		2,079,410		1,964,261
Benefit changes		-		-		(20,349)
Difference between expected and actual experience	ce	(609,493)		(385,599)		646,323
Assumption changes		2,382,661		-		-
Benefit payments		(1,658,682)		(1,588,019)		(1,509,218)
Refunds		(15,978)		(8,802)		(6,314)
Pension plan administrative expense		(39,840)		(60,802)		(64,799)
Net change in total pension liability		2,916,807		736,802		1,656,735
Total pension liability, beginning of year		30,921,157		30,184,355		28,527,620
Total pension liability, end of year	<u>\$</u>	33,837,964	<u>\$</u>	30,921,157	\$	30,184,355
Plan fiduciary net position						
Employer contributions	\$	512,328	\$	559,403	\$	605,570
Employee contributions	Ψ	159,472	Ψ	156,826	Ψ	115,200
Pension plan net investment income		2,852,212		(393,156)		2,929,450
Benefit payments		(1,658,682)		(1,588,019)		(1,509,218)
Refunds		(1,038,082) $(15,978)$		(8,802)		(6,314)
Pension plan administrative expense		(39,840)		(60,802)		(64,799)
Other		(37,040)		(00,002)		(04,777)
Net change in plan fiduciary net position		1,809,512		(1,334,550)	_	2,069,889
		21 505 166		22 021 71		20.051.025
Plan fiduciary net position, beginning of year	_	31,587,166		32,921,716		30,851,827
Plan fiduciary net position, end of year	\$	33,396,678	\$	31,587,166	\$	32,921,716
Net pension liability (asset)	\$	441,286	\$	(666,009)	\$	(2,737,361)
Plan fiduciary net position as a percentage						
of total pension liability		98.70%		102.15%	)	109.07%
Covered employee payroll	\$	5,642,470	\$	5,347,161	\$	5,090,884
Net pension liability as a percentage						
of covered employee payroll		7.82%		$(12.46)^{\circ}$	%	(53.77)%

**Note:** GASB 67 was implemented in fiscal year 2014. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION EMPLOYEE RETIREMENT SYSTEM

Schedule of Net Pension Liability (Asset) (Dollars represented in thousands)

FY Ending September 30,	F	Total Pension iability	F	Plan Net	t Pension	Plan Net Position as a % of Total Pension Liability	_	Covered Payroll	Net Pension Liability as a % of Covered Payroll
2014	\$	30,184	\$	32,922	\$ (2,737)	109.07%	\$	5,091	(53.77)%
2015	\$	30,921	\$	31,587	\$ (666)	102.15%	\$	5,347	(12.46)%
2016	\$	33,838	\$	33,397	\$ 441	98.70%	\$	5,642	7.82%

#### Schedule of Investment Returns

FY Ending September 30,	Annual <u>Return*</u>	* - annual money-weighted rate of return, Net of investment expenses
2014	9.2%	
2015	(1.3)%	
2016	8.8%	

### Schedule of City Contributions

FY Ending September 30,	De	ctuarially etermined ntribution	Actual Contribution		De	ntribution eficiency Excess)	_	Covered Payroll	Actual Contribution as a % of Covered Payroll
2014	\$	574,553	\$	605,570	\$	(31,017)	\$	5,090,884	11.90%
2015	\$	561,708	\$	559,403	\$	2,305	\$	5,347,161	10.46%
2016	\$	521,972	\$	512,328	\$	9,644	\$	5,642,470	9.08%

**Note:** GASB 67 was implemented in fiscal year 2014. The above schedules are being built prospectively. Ultimately, 10 years of data will be presented.

#### **Valuation Date:**

Notes Actuarially determined contribution rates are calculated as of September

30, which is 24 months prior to the beginning of the fiscal year during

which contributions are made.

### **Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial Cost Method	Individual Entry Age Normal Cost
Amortization Method	Level Percentage of Payroll, Open
Remaining Amortization Period	15 years
Asset Valuation Method	Market Value with 5-Year Smoothing; 20% corridor
Inflation	Although not used in the calculation, the rate of price inflation is 2.5%
Salary Increases	3.25% to 13.25% including pay inflation
Investment Rate of Return	6.50%
Retirement Age	Age and experience-based table of rates that are specific to the type of
	eligibility condition. Last updated for the December 31, 2011 valuation.
Mortality	As of the September 30, 2016 valuation, RP2014 table with fully
	generational mortality using MP2016.

# CITY OF STURGIS REQUIRED SUPPLEMENTAL INFORMATION POSTEMPLOYMENT HEALTHCARE BENEFITS

## Schedule of Funding Progress

(Dollars represented in thousands)

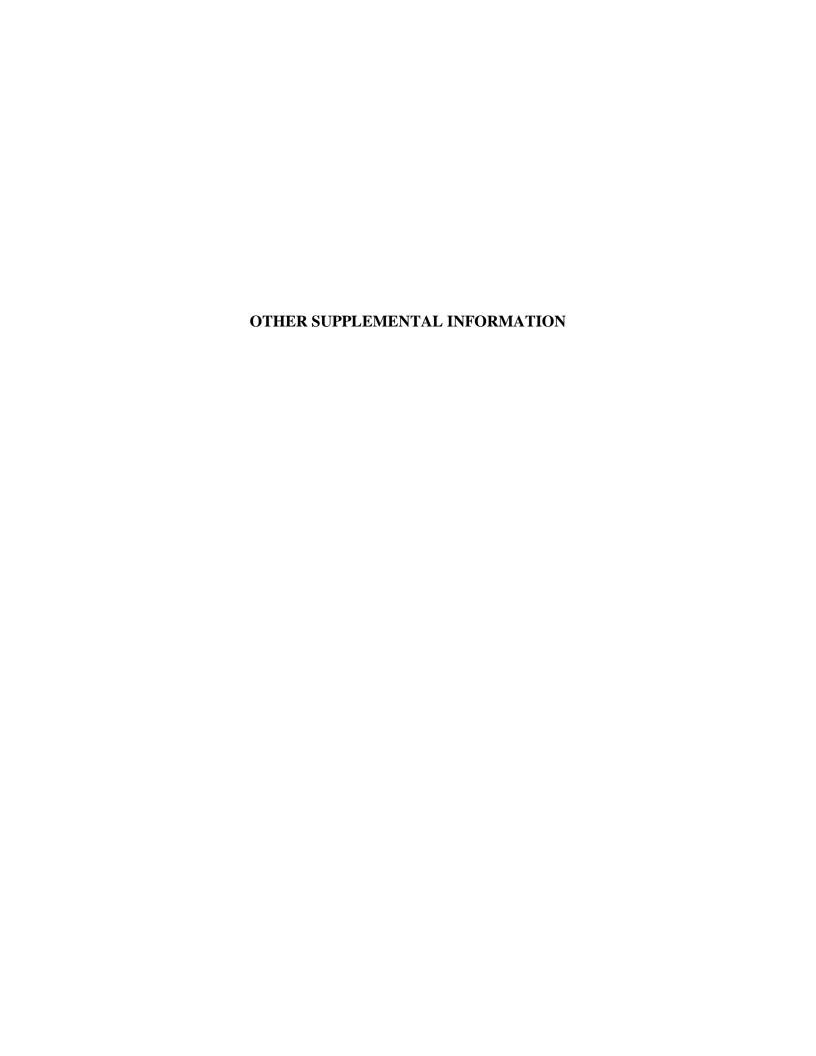
Actuarial Valuation <u>Date</u>	Actua Val of As	ue	A L	Actuarial Accrued iability (AAL)	nfunded L (UAAL)	Funde Ratio		overed ayroll	UAAL as Percenta of Cover Payroll	ge ed
12/31/05	\$	-	\$	16,267	\$ 16,267		0%	\$ 5,107	318	3%
12/31/07		-		17,702	17,702		0%	4,986	355	5%
12/31/09		-		17,475	17,475		0%	4,973	351	%
12/31/11	614	4,043		16,780	16,166	3	.7%	4,873	332	2%
12/31/13	2,363	3,217		20,532	18,168	11	.5%	5,018	362	2%

Because 2008 was the year of transition for GASB Statement No. 45, requirements of GASB Statement No. 45 have been implemented prospectively; therefore, the above illustration does not reflect similar information respective of the two preceding years.

These funding schedules are copied from the actuarial studies which are prepared using the individual entry-age normal cost method.

### Schedule of Employer Contributions

Fiscal	Annual	
Year	Required	Percentage
<u>Ending</u>	Contribution	Contribution
9/30/08	\$ 1,410,567	39.6%
9/30/09	1,474,042	35.1%
9/30/10	2,048,963	27.5%
9/30/11	1,999,632	51.9%
9/30/12	1,474,035	84.4%
9/30/13	1,512,948	84.5%
9/30/14	1,408,387	87.4%
9/30/15	1,418,911	100.0%
9/30/16	1,610,450	103.7%
	* *	



# CITY OF STURGIS NON-MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET SEPTEMBER 30, 2016

ASSETS	Special Revenue Funds	Permanent Funds Cemetery Trust Fund	Total Non-Major Governmental <u>Funds</u>	
Cash and cash equivalents	\$ 443,193	\$ 51,577	\$ 494,770	
Investments	-	816,700	816,700	
Receivables	01.156		01.156	
Accounts	81,156	-	81,156	
Interest  Due from a their founds	-	-	-	
Due from other funds	-	-	-	
Due from other governmental units Prepaid items	2,500	-	2,500	
Inventory	43,682	<u>-</u>	43,682	
inventor y			45,002	
Total assets	<u>\$ 570,531</u>	<u>\$ 868,277</u>	<u>\$ 1,438,808</u>	
LIABILITIES AND FUND BALANCE				
Liabilities				
Accounts payable	\$ 104,583	\$ -	\$ 104,583	
Due to other funds	-	-	-	
Accrued expenses	31,020	-	31,020	
Unearned revenue	69,737		69,737	
Total liabilities	205,340	-	205,340	
Fund Balance				
Nonspendable	46,182	-	46,182	
Restricted	-	868,277	868,277	
Committed	319,009		319,009	
Total fund balance	365,191	868,277	1,233,468	
Total liabilities and fund balance	<u>\$ 570,531</u>	<u>\$ 868,277</u>	<u>\$ 1,438,808</u>	

# CITY OF STURGIS NON-MAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED SEPTEMBER 30, 2016

Deverage	Special Revenue Funds	Permanent Funds Cemetery Trust Fund	Total Non-Major, Governmental Funds
Revenue License and permits	\$ 132,522	\$ -	\$ 132,522
License and permits State grants	Φ 132,322 -	ф -	\$ 132,522
Charges for services	1,027,720	5,995	1,033,715
Fines and forfeits	537	-	537
Investment income (loss)	-	6,194	6,194
Contributions	110,063	-	110,063
Other	58,323		58,323
Total revenue	1,329,165	12,189	1,341,354
Expenditures			
General government	262,062	_	262,062
Public safety	110,931	_	110,931
Public works	284,931	-	284,931
Recreation and cultural	1,197,083	_	1,197,083
Community development	222,004	-	222,004
Capital outlay	207,562	-	207,562
Debt service	76,881		76,881
Total expenditures	2,361,454		2,361,454
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENSES	(1,032,289)	12,189	(1,020,100)
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out	994,535	(30,770)	994,535 (30,770)
Total other financing sources (uses)	994,535	(30,770)	963,765
EXCESS (DEFICIENCY) OF REVENUE AND OTHER SOURCES OVER EXPENDITURES AND OTHER USES	(37,754)	(18,581)	(56,335)
FUND BALANCE – BEGINNING OF YEAR	402,945	886,858	1,289,803
FUND BALANCE – END OF YEAR	<u>\$ 365,191</u>	<u>\$ 868,277</u>	<u>\$ 1,233,468</u>

# CITY OF STURGIS NON-MAJOR SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET SEPTEMBER 30, 2016

	Building Department Fund	Housing Department Fund	Cemetery Fund	Drug Enforcement Fund	
ASSETS					
Cash and cash equivalents Accounts receivables Due from other funds Due from other governmental units Prepaid items Inventory	\$ 164,458 - - - - - -	\$ 8,829 - - - - - -	\$ 15,807 7,776 - - - -	\$ 11,143 - - - - - -	
Total assets	<u>\$ 164,458</u>	\$ 8,829	<u>\$ 23,583</u>	<u>\$ 11,143</u>	
LIABILITIES AND FUND BA  Liabilities    Accounts payable    Due to other funds    Accrued expenses    Unearned revenue	\$ 1,695 - 1,783	\$ 2,050	\$ 8,453 - 6,599 -	\$ 60 - 382 	
Total liabilities	3,478	2,050	15,052	442	
Fund Balance Nonspendable Restricted Committed  Total fund balance	- - 160,980 	- - 6,779 <u>6,779</u>	8,531 8,531	- - 10,701 10,701	
Total liabilities and fund balance	<u>\$ 164,458</u>	\$ 8,829	<u>\$ 23,583</u>	<u>\$ 11,143</u>	

Recreation Fund	Civic Auditorium Fund	Sturgis Arts Council Fund	Doyle Community Center Fund	Airport Fund	Combined Totals
\$ 51,366 - - - - - - - \$ 51,366	\$ 26,798 11,307 - - - - 19,851 \$ 57,956	\$ 52,160 11,401 - - - - - \$ 63,561	\$ 105,912 45,140 - 2,500 - \$ 153,552	\$ 6,720 5,532 - - - 23,831 \$ 36,083	\$ 443,193 81,156 - 2,500 43,682 \$ 570,531
\$ 1,450 - 2,809 - - 4,259	\$ 25,836 - 12,261 - - 38,097	\$ 3,764 - - 1,257 5,021	\$ 52,946 - 6,612 	\$ 8,329 - 574 - - 8,903	\$ 104,583 31,020 69,737 205,340
47,107 47,107	19,851 - 8 - - - 8	58,540 58,540	2,500 - 23,014 - 25,514	23,831 - - 3,349 - - 27,180	46,182 - 319,009 - 365,191
<u>\$ 51,366</u>	<u>\$ 57,956</u>	<u>\$ 63,561</u>	<u>\$ 153,552</u>	\$ 36,083	<u>\$ 570,531</u>

# CITY OF STURGIS NON-MAJOR SPECIAL REVENUE FUNDS COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED SEPTEMBER 30, 2016

	Building Department Fund	Housing Department Fund	Cemetery Fund	Drug Enforcement Fund	
Revenue					
License and permits	\$ 132,522	\$ -	\$ -	\$ -	
State grants	-	-	-	-	
Charges for services	-	16,548	77,875	-	
Fines and forfeits	-	-	-	537	
Contributions	-	-	-	-	
Other	<u> 184</u>	20	10,690	6	
Total revenue	132,706	16,568	88,565	543	
Expenditures					
General government	_	_	262,062	_	
Public safety	97,387	_	-	13,544	
Public works	-	_	_	-	
Recreation and cultural	-	-	-	-	
Community development	_	222,004	-	-	
Capital outlay	-	-	24,576	-	
Debt service					
Total expenditures	97,387	222,004	286,638	13,544	
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENSE	35,319	(205,436)	(198,073)	(13,001)	
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out	- 	140,000	196,770 	12,000	
Total other financing sources (uses)		140,000	196,770	12,000	
EXCESS (DEFICIENCY) OF REVENUE AND OTHER SOURCES OVER EXPENDITURES AND OTHER USES		(65,436)	(1,303)	(1,001)	
FUND BALANCE – BEGINNING OF YEAR	125,661	72,215	9,834	11,702	
FUND BALANCE – END OF YEAR	<u>\$ 160,980</u>	<u>\$ 6,779</u>	\$ 8,531	<u>\$ 10,701</u>	

Recreatio Fund	Civic n Auditorium <u>Fund</u>	Sturgis Arts Council Fund	Doyle Community Center Fund	Airport Fund	Combined Totals
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 132,522
64,45	6 297,798	33,206	369,039	168,798	1,027,720 537
11,50		42,986	55,577 2,892	30,561	110,063 58,323
75,98	5 311,739	76,192	427,508	199,359	1,329,165
_	_	_	_	_	262,062
-	-	-	-	-	110,931
-	-	-	-	284,931	284,931
177,95	9 543,990	73,930	401,204	-	1,197,083
-	-	-	- 52 100	-	222,004
	64,768 62,664	<u> </u>	52,108 14,217	66,110	207,562 76,881
177,95	9 671,422	73,930	467,529	351,041	2,361,454
(101,97	4) (359,683)	2,262	(40,021)	(151,682)	(1,032,289)
105,00	0 360,765	<u>-</u>	35,000	145,000	994,535
105,00	0 360,765		35,000	145,000	994,535
3,02	6 1,082	2,262	(5,021)	(6,682)	(37,754)
44,08	18,777	56,278	30,535	33,862	402,945
\$ 47,10	<u>\$ 19,859</u>	<u>\$ 58,540</u>	\$ 25,514	<u>\$ 27,180</u>	<u>\$ 365,191</u>

#### CITY OF STURGIS INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION SEPTEMBER 30, 2016

	Motor Vehicle and Equipment Fund	Workers' Compensation Insurance Fund	Employee Benefit Fund	Combined Totals
ASSETS		<u> </u>		
CURRENT ASSETS				
Cash and equivalents	\$ 38,808	\$ 176,417	\$ 39,797	\$ 255,022
Investments Receivables	904,870	-	101,008 43,538	1,005,878 43,538
Due from other funds	-	-	-5,550	-5,550
Prepaid items	-	100,758	253,811	354,569
Inventory	3,063			3,063
Total current assets	946,741	277,175	438,154	1,662,070
NONCURRENT ASSETS Capital assets, net				
of depreciation	2,057,130	_	_	2,057,130
Total assets	3,003,871	277,175	438,154	3,719,200
LIABILITIES				
CURRENT LIABILITIES Current portion				
of long-term debt	59,600	-	-	59,600
Accounts payable	49,240	23,368	375,439	448,047
Accrued expenses	1,921	-	-	1,921
Due to other funds	<del></del>	<del>-</del>		<del></del>
Total current liabilities	110,761	23,368	375,439	509,568
NONCURRENT LIABILITIES Long-term debt, net				
of current portion	662,459			662,459
Total liabilities	773,220	23,368	375,439	1,172,027
NET POSITION				
Invested in capital assets, net of related debt	1,335,071	_	_	1,335,071
Unrestricted	895,580	253,807	62,715	1,212,102
Total net position	<u>\$2,230,651</u>	\$ 253,807	\$ 62,715	\$ 2,547,173

# CITY OF STURGIS INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION YEAR ENDED SEPTEMBER 30, 2016

	Motor	Workers'		
	Vehicle and	Compensation	Employee	
	Equipment	Insurance	Benefit	Combined
	<u>Fund</u>	Fund	Fund	Totals
OPERATING REVENUE			· · · · · · · · · · · · · · · · · · ·	
Charges to other funds	\$ 969,514	\$ 171,659	\$1,526,890	\$ 2,668,063
Other revenues	31,129		423,901	455,030
Total operating revenue	1,000,643	171,659	1,950,791	3,123,093
OPERATING EXPENSES				
Operating and administrative	480,016	1,560	55,537	537,113
Insurance premiums and claims	-	140,797	1,938,063	2,078,860
Depreciation	486,406	<del></del>	<u> </u>	486,406
Total operating expenses	966,422	142,357	1,993,600	3,102,379
OPERATING INCOME (LOSS)	34,221	29,302	(42,809)	20,714
NONOPERATING REVENUE (EXPEN	ISE)			
Investment income	6,220	152	1,191	7,563
Gain (loss) on sale of fixed assets	24,000	-	-	24,000
Interest expense	(12,528)			(12,528)
Total nonoperating revenue (expense)	17,692	<u> 152</u>	1,191	19,035
CHANGE IN NET POSITION	51,913	29,454	(41,618)	39,749
NET POSITION – BEGINNING OF YEAR	2,178,738	224,353	104,333	2,507,424
NET POSITION – END OF YEAR	\$2,230,651	\$ 253,807	\$ 62,71 <u>5</u>	\$ 2,547,173

#### CITY OF STURGIS INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS YEAR ENDED SEPTEMBER 30, 2016

Cash flows from	Motor Vehicle and Equipment Fund	Workers' Compensation Insurance Fund	Employee Benefit Fund	Combined Totals
operating activities				
Receipts from customers	\$ 13,355	\$ -	\$ 384,785	\$ 398,140
Receipts for internal services provided Payments to suppliers Payments to employees	956,659 (351,695) (67,740)	171,659 (120,303)	1,526,890 (2,013,952)	2,655,208 (2,485,950) (67,740)
Net cash provided by (used for) operating activities	550,579	51,356	(102,277)	499,658
Cash flows from capital and related financing activities  Acquisition of capital				
assets	(923,900)	-	-	(923,900)
Proceeds from sale of capital assets Proceeds from	24,000	-	-	24,000
long-term debt	519,334	-	-	519,334
Principal paid on debt Interest paid on debt	(36,893) (12,528)	-	-	(36,893) (12,528)
Net cash provided by (used for) capital and related financing activities	(429,987)			(429,987)
Cash flows from investing activities				
Purchase of investments	(304,870)	-	(101,008)	(405,878)
Interest on investments	6,220	152	1,191	7,563
Net cash provided by investment activities	(298,650)	<u> 152</u>	(99,817)	(398,315)
Net increase (decrease) in cash	(178,058)	51,508	(202,094)	(328,644)
Cash – Beginning of Year	216,866	124,909	241,891	583,666
Cash – End of Year	\$ 38,808	<u>\$ 176,417</u>	\$ 39,797	\$ 255,022

Continued on next page

## CITY OF STURGIS INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS - Continued YEAR ENDED SEPTEMBER 30, 2016

Deconciliation of an austin a	Motor Vehicle and Equipment Fund	Workers' Compensation Insurance Fund	Employee Benefit Fund	Combined Totals
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities				
Operating income (loss)	\$ 34,221	\$ 29,302	\$ (42,809)	\$ 20,714
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities				
Depreciation	486,406	-	-	486,406
(Increase) decrease in				
Receivables	-	20,143	(39,116)	(18,973)
Due from other funds	-	-	-	-
Prepaid items	-	(1,457)	(77,046)	(78,503)
Inventory	655	-	-	655
Increase (decrease) in				
Accounts payable	27,692	3,368	56,694	87,754
Accrued expenses	1,605	-	-	1,605
Due to other funds	<del></del>		<del></del>	
Net cash provided by (used for) operating				
activities	<u>\$ 550,579</u>	<u>\$ 51,356</u>	<u>\$ (102,277)</u>	<u>\$ 499,658</u>

#### CITY OF STURGIS COMPONENT UNIT FUND DOWNTOWN DEVELOPMENT AUTHORITY BALANCE SHEET SEPTEMBER 30, 2016

ACCETE		<u>General</u>
ASSETS  Cash and cash equivalents	\$	79,645
Accounts receivable		400
Due from governmental units		-
Prepaid assets	Φ.	2,460
Total assets	<u>\$</u>	82,505
LIABILITIES		
Liabilities		
Accounts Payable	\$	2,993
Customer deposits  Total liabilities		825 3,818
Total natificies		3,010
DEFERRED INFLOWS OF RESOURCES		
Unavailable revenue		29,639
FUND BALANCE		
Nonspendable		2,460
Restricted		46,588
Total fund balance		49,048
Total liabilities, deferred inflows of		
resources and fund balance	\$	82,505
RECONCILIATION OF THE BALANCE SHEET TO		
THE STATEMENT OF NET POSITION		
Total fund balance - governmental fund	\$	49,048
Amounts reported for the governmental activities in the		
statement of net position are different because:		
Capital assets used in governmental activities		
are not financial resources and therefore are not reported in the funds		
Governmental capital assets 688,026		
Less accumulated depreciation (430,880)		257,146
Cartain liabilities are not due and payable in		
Certain liabilities are not due and payable in the current periods and therefore are not		
reported in the funds		
•		(100.050)
Note payable		(128,059)
Net position of governmental activities	<u>\$</u>	178,135

#### CITY OF STURGIS COMPONENT UNIT FUND

#### DOWNTOWN DEVELOPMENT AUTHORITY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE

#### YEAR ENDED SEPTEMBER 30, 2016

DEVENHE		<u>General</u>
REVENUE Captured property taxes Charges for services Interest	\$	36,284 12,799 48
Rents Other		8,088 1,675
Total revenues		58,894
EXPENDITURES		
Economic development		52,416
Debt service - principal  Debt service - interest		10,818
Debt service - interest	-	4,478
Total expenditures		67,712
EXCESS OF REVENUE OVER EXPENDITURES		(8,818)
FUND BALANCE – BEGINNING OF YEAR		57,866
FUND BALANCE – END OF YEAR	<u>\$</u>	49,048
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITI	ES	
Net change in fund balance - governmental fund	\$	(8,818)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.		
Expenditures for capital assets Depreciated expense		(39,128)
Repayment of loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of position.		
Principal payments on debt obligations		10,818
Change in net position of governmental activities	<u>\$</u>	(37,128)

#### CITY OF STURGIS COMPONENT UNIT FUND BROWNFIELD REDEVELOPMENT AUTHORITY BALANCE SHEET SEPTEMBER 30, 2016

A GGPTTG	(	General
ASSETS Cash and cash equivalents Accounts receivable	\$	929,320 44,609
Total assets	\$	973,929
LIABILITIES Accounts payable	\$	773,065
DEFERRED INFLOWS OF RESOURCES Unavailable revenue		44,609
FUND BALANCE Restricted		156,255
Total liabilities, deferred inflows of resources, and fund balance	<u>\$</u>	973,929
RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION		
Total fund balance - governmental fund	\$	156,255
Amounts reported for the governmental activities in the statement of net position are different because:		
Certain assets are not available to pay current expenditures and therefore are not reported in the funds.		
Accounts receivable		44,609
Certain liabilities are not due and payable in the current period and therefore are not reported in the funds.		
Notes payable		1,949,546)
Net position of governmental activities (deficit)	<u>\$ (</u> 2	1,748,682)

#### CITY OF STURGIS

#### COMPONENT UNIT FUND

### BROWNFIELD REDEVELOPMENT AUTHORITY STATEMENT OF REVENUES, EXPENDITURES,

### AND CHANGES IN FUND BALANCE YEAR ENDED SEPTEMBER 30, 2016

DEVENIJE	(	General
REVENUE Captured property taxes	\$	-
Other Proceeds from long-term debt		- 1,700,000
Total revenues		1,700,000
EXPENDITURES		,
Community development		1,510,410
Debt service - principal		29,155
Debt service - interest	-	4,180
Total expenditures		1,543,745
EXCESS OF REVENUES OVER EXPENDITURES		156,255
FUND BALANCE – BEGINNING OF YEAR		
FUND BALANCE – END OF YEAR	<u>\$</u>	156,255
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES		
Net change in fund balance - governmental fund	\$	156,255
Amounts reported for governmental activities in the statement of activities are different because:		
Revenues in the statement of activities that do not provide current resources are not reported as revenues in the funds, but rather are deferred to subsequent fiscal years.		
Increase of other revenues		44,609
Proceeds from long-term debt is a revenue in the governmental funds, but is reported as a liability in the statement of net position	(1	1,700,000)
Repayment of loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position		29,155
•	Φ 4	
Change in net position of governmental activities	<u> </u>	<u>1,469,981</u> )

#### CITY OF STURGIS COMPONENT UNIT FUND LOCAL DEVELOPMENT FINANCE AUTHORITY BALANCE SHEET SEPTEMBER 30, 2016

	<u>G</u>	eneral
ASSETS Cash and cash equivalents	<u>\$</u>	28,500
LIABILITIES Accounts payable	\$	-
DEFERRED INFLOWS OF RESOURCES Unavailable revenue		27,509
FUND BALANCE Restricted		991
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u>\$</u>	28,500
RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION		
Total fund balance - governmental fund	\$	991
Amounts reported for the governmental activities in the statement of net position are different because:		
Certain liabilities are not due and payable in the current period and therefore are not reported in the funds.		
Note payable		
Net position of governmental activities	<u>\$</u>	991

#### CITY OF STURGIS COMPONENT UNIT FUND LOCAL DEVELOPMENT FINANCE AUTHORITY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED SEPTEMBER 30, 2016

		<u>General</u>
REVENUE Captured property taxes Interest	\$	38,415 9
Total revenues		38,424
EXPENDITURES Debt service-principal		37,456
EXCESS OF REVENUE OVER EXPENDITURES		968
FUND BALANCE – BEGINNING OF YEAR		23
FUND BALANCE – END OF YEAR	\$	991
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES		
Net change in fund balance - governmental fund	\$	968
Amounts reported for governmental activities in the statement of activities are different because:		
Repayment of loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position		37,456
Change in net position of governmental activities	<u>\$</u>	38,424

#### CITY OF STURGIS COMPONENT UNIT FUND BUILDING AUTHORITY BALANCE SHEET SEPTEMBER 30, 2016

	Ge	eneral
ASSETS Cash and cash equivalents	<u>\$</u>	1,819
LIABILITIES AND FUND BALANCE Liabilities	\$	-
Fund Balance Restricted		1,819
TOTAL LIABILITIES AND FUND BALANCE	<u>\$</u>	1,819
RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION		
Total fund balance - governmental fund	\$	1,819
Amounts reported for the governmental activities in the statement of net position are different because:		
Certain assets are not due and collectible in the current period and therefore are not reported in the funds.		
Lease receivable	8,	855,000
Certain assets are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable	(8,	<u>855,000</u> )
Net position of governmental activities	\$	1,819

#### CITY OF STURGIS COMPONENT UNIT FUND BUILDING AUTHORITY

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED SEPTEMBER 30, 2016

	<u>General</u>	
REVENUE  Lease income Other	\$	628,512
Total Revenues		628,512
EXPENDITURES		
Debt service - principal  Debt service - interest and other		300,000 328,262
Debt service - interest and other		320,202
Total Expenditures		628,262
EXCESS OF REVENUE OVER EXPENDITURES		250
FUND BALANCE – BEGINNING OF YEAR		1,569
FUND BALANCE – END OF YEAR	<u>\$</u>	1,819
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES		
Net change in fund balance - governmental fund	\$	250
Collection of lease receivable is a revenue in the governmental funds, but the collection reduces long-term receivables in the statement of net position		(300,000)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position		300,000
Change in net position of governmental activities	<u>\$</u>	250



Norman & Paulsen, P.C. Certified Public Accountants

127 W. Chicago Road Sturgis, MI 49091 269.651.3228 Fax 269.651.5146

123 N. Main Street Three Rivers, MI 49093 269.273.8641 Fax 269.278.8252

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN OF ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Commission City of Sturgis, Michigan

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Sturgis as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the City of Sturgis' basic financial statements and have issued our report thereon dated March 30, 2017.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Sturgis' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Sturgis' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Sturgis' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Bruce S. A. Gosling, CPA, CVA Michael R. Wilson, CPA Ricky L. Strawser, CPA City of Sturgis Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Sturgis' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of the Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Naman : Paulou P.C.

March 30, 2017

Ŋ B



Norman & Paulsen, P.C. Certified Public Accountants

127 W. Chicago Road Sturgis, MI 49091 269.651.3228 Fax 269.651.5146

123 N. Main Street Three Rivers, MI 49093 269.273.8641 Fax 269.278.8252

#### **AUDIT-RELATED COMMUNICATIONS**

Honorable Mayor and
Members of the City Commission
City of Sturgis, Michigan

We have audited the financial statements of the City of Sturgis, Michigan for the year ended September 30, 2016, and have issued our report thereon dated March 30, 2017. Professional standards require that we provide you with the following information related to our audit.

Our Responsibility Under U.S. Generally Accepted Auditing Standards and Government Auditing Standards

As stated in our engagement letter dated September 20, 2016, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

As part of out audit, we considered the internal control of the City. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatements, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts and grants. However, the objective of our tests was not to provide any opinion on compliance with such provisions.

#### Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you in our meeting about planning matters on October 20, 2016.

Bruce S. A. Gosling, CPA, CVA Michael R. Wilson, CPA Ricky L. Strawser, CPA

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City of Sturgis are described in Note 1 to the financial statements. No significant new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the City of Sturgis during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statement in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

Management's estimate of the original cost and accumulated depreciation of its infrastructure capital assets acquired or constructed prior to the implementation of GASB 34 is based on current replacement costs, and an assumed rate of inflation from the dates of original acquisition/construction.

Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.

Management's estimate of receivables for utility charges earned but not yet billed is based on historic percentages of utility sales revenues.

Management's estimate of the liability for uninsured risk of loss, including incurred but not reported claims, which are accounted for in certain internal service funds of the City is based on conclusions reached by human resources and accounting, and ongoing discussions related to incidents and reported claims.

Management's estimate of true-up charges liability in the Electric Fund is based on historical charges from the supplier of the purchased power.

Management's estimate of the liability for compensated absences is based on conclusions reached by human resources and accounting.

Management's estimate of the net pension asset/liability and the related income/expense is based on the services of an independent third-party actuary. Estimates are dependent upon underlying assumptions used by the actuary and the accuracy of the underlying data.

Management's estimate of the net postretirement healthcare benefits liability and the related expense is based on the services of an independent third-party actuary. Estimates are dependent upon underlying assumptions used by the actuary and the accuracy of the underlying data.

The allocation of shared costs between the funds has been determined based on studies of related time expended, services performed or other applicable activities and data.



We evaluated the key factors and assumptions used to develop the estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

The disclosures in the financial statements are neutral, consistent, and clear. Certain financial statement disclosures may be particularly sensitive because of their significance to financial statement users. We did not identify any sensitive disclosures.

#### No Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

#### No Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated March 30, 2017.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City of Sturgis' auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the information and use of the City Commission and management of the City of Sturgis and is not intended to be and should not be used by anyone other than these specified parties.

We are pleased to serve as the City of Sturgis' auditors. If there are any questions about the audited financial statements or the contents of this letter, we would welcome the opportunity to discuss them at your convenience.

Norman : Purbon P.C.

Sincerely,

March 30, 2017

